

**PRELIMINARY OFFICIAL STATEMENT**

**STATE OF ILLINOIS**



**\$900,000,000**  
**GENERAL OBLIGATION CERTIFICATES**  
**FEBRUARY, 2007**

**DATE OF SALE: JANUARY 31, 2007**

Bids Will Be Received Until 11:00 A. M. Central Standard Time

Preliminary Official Statement Printed: January 26, 2007

Expected Date of Issuance (Delivery): February 7, 2007

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## PREFACE

No dealer, broker, salesperson, or other person has been authorized by the State of Illinois or the Purchasers to give any information or to make any representations other than those contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the State. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Certificates by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information and expressions of opinion set forth herein have been furnished by the State and include information from other sources which the State believes to be reliable. Such information and expressions of opinion are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall under any circumstances create any implication that there has been no change since the date thereof.

The Purchasers are authorized to incorporate the following sentence for inclusion in this Official Statement. The Purchasers have reviewed the information in this Official Statement in accordance with, and as part of, their responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Purchasers do not guarantee the accuracy or completeness of such information.

IN CONNECTION WITH THE OFFERING OF THE CERTIFICATES, THE PURCHASERS MAY OVER-ALLOT OR EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICES OF THE CERTIFICATES AT LEVELS ABOVE THOSE WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

**In making an investment decision, investors must rely on their own examination of the terms of the offering, including the merits and risks involved. These securities have not been recommended by any federal or state securities commission or regulatory authority. Furthermore, the foregoing authorities have not confirmed the accuracy or determined the adequacy of this document. Any representation to the contrary is a criminal offense.**

References in this Official Statement to statutes, laws, rules, regulations, resolutions, agreements, reports and documents do not purport to be comprehensive or definitive, and all such references are qualified in their entirety by reference to the particular document, the full text of which may contain qualifications of and exceptions to statements made herein. This Official Statement is submitted in connection with the sale of the Certificates referred to herein and may not be reproduced or used, in whole or in part for any other purposes.

## FORWARD-LOOKING STATEMENTS

This Official Statement contains disclosures which contain "*forward-looking statements*." Forward-looking statements include all statements that do not relate solely to historical or current fact, and can be identified by use of words like "may," "believe," "will," "expect," "project," "estimate," "anticipate," "plan," or "continue." These forward-looking statements are based on the current plans and expectations of the State and are subject to a number of known and unknown uncertainties and risks, many of which are beyond its control, that could significantly affect current plans and expectations and the State's future financial position including but not limited to changes in general economic conditions, demographic trends and federal programs which may affect the transfer of funds from the federal government to the State. As a consequence, current plans, anticipated actions and future financial positions may differ from those expressed in any forward-looking statements made by the State herein. Investors are cautioned not to unduly rely on such forward-looking statements when evaluating the information presented in the Official Statement.

## CERTIFICATE SUMMARY

<b>Issuer:</b>	State of Illinois
<b>Offering:</b>	\$900,000,000 General Obligation Certificates of February, 2007.
<b>Bidding Details:</b>	Bids will be received until 11:00 A.M., Central Standard Time, January 31, 2007, via PARITY, as provided in the Official Notice of Sale.
<b>Dated Date:</b>	Date of issuance (expected to be February 7, 2007).
<b>Maturity:</b>	\$900,000,000 of the aggregate principal amount will mature on June 7, 2007
<b>Interest:</b>	Interest on each Certificate, computed on the basis of a 360-day year of twelve 30-day months, will be payable only on the maturity date thereof.
<b>Security:</b>	The Short Term Borrowing Act, 30 ILCS 340/1 et seq., pursuant to which the Certificates are being issued, constitutes an appropriation out of any money in the State Treasury of an amount sufficient to pay the interest on and principal of the Certificates as the same become due.
<b>Form of Certificates:</b>	Certificates will be issued in denominations of \$5,000 or integral multiples thereof, in fully registered form through a global book-entry system. The Certificates will be registered in the name of Cede & Co., as nominee of The Depository Trust Company, New York, New York. Owners of the Certificates will not receive a certificate representing ownership interest.
<b>Legal Opinion:</b>	Peck, Shaffer & Williams LLP, Chicago, Illinois, as Bond Counsel
<b>Certificate Registrar / Paying Agent:</b>	Treasurer of the State of Illinois, Springfield, Illinois.
<b>Certificate Ratings:</b>	Applications for short-term ratings on this issue have been made to Moody's Investors Service, Standard & Poor's, a division of The McGraw-Hill Companies, and Fitch Ratings.

For further information on this offering, please contact David Abel (217) 782-1553 of the Governor's Office of Management and Budget, Springfield, Illinois or George Buzard, (312) 372-6060, of Peck, Shaffer & Williams LLP, Chicago, Illinois.

*Subject to compliance by the State with certain covenants, in the opinion of Peck, Shaffer & Williams LLP, Chicago, Illinois, Bond Counsel, under present law interest on the Certificates is not includible in the gross income of the owners thereof for federal income tax purposes, and is not included as an item of tax preference in computing the alternative minimum tax for individuals and corporations, but such interest is taken into account in computing an adjustment used in determining the federal alternative minimum tax for certain corporations. See the heading "TAX EXEMPTION" herein for a more detailed discussion of some of the federal tax consequences of owning the Certificates. Bond Counsel is further of the opinion that interest on the Certificates is not exempt from present Illinois income taxes.*

**THE OFFERING**  
**\$900,000,000**  
**STATE OF ILLINOIS**  
**GENERAL OBLIGATION CERTIFICATES OF FEBRUARY, 2007**

**INTRODUCTION**

This Preliminary Official Statement of the State of Illinois (the “*State*”), including the cover and appendices, presents certain information in connection with the issuance by the State of \$900,000,000 aggregate principal amount of its certificates designated as the State of Illinois General Obligation Certificates of February, 2007 (the “*Certificates*”).

Illinois is a sovereign state of the United States and issuer of debt securities. The State’s powers and functions are subject to the Illinois Constitution of 1970 (the “*Illinois Constitution*”) and to laws adopted by the Illinois General Assembly (the “*General Assembly*”), limited only by federal law and jurisdiction. See “STATE OF ILLINOIS.”

The State has diversified economic strengths. Measured by per capita personal income, the State ranks third among the ten most populous states and thirteenth among all states. Illinois ranks second among all states in total cash receipts from crops, second in agricultural exports and ranks among the top states in several measures of manufacturing activity. Chicago, the largest city in the State, is the third most populous city in the United States and serves as the transportation center of the Midwestern U.S. and the headquarters of many of the nation’s major corporations and financial institutions. See “STATE OF ILLINOIS,” and “APPENDIX A – Economic DATA” for further information regarding the State.

**AUTHORITY FOR ISSUANCE**

The State will borrow pursuant to the provisions of Article IX, Section 9(c) of the Illinois Constitution and the provisions of the Short Term Borrowing Act, 30 ILCS 340/1 *et seq.* (the “*Act*”) of the State for the purpose of paying for medical services as more fully described under the heading “USE OF CERTIFICATE PROCEEDS” below. Pursuant to the Act, the Certificates must be repaid by the close of the fiscal year in which such moneys are borrowed.

**DESCRIPTION OF CERTIFICATES**

The Certificates will be dated as of the date of issuance and will mature as follows:

<b>Issuance</b>	<b>Maturity</b>	<b>Amount</b>
February 7, 2007	June 7, 2007	\$900,000,000

Interest on each Certificate is payable only on the respective maturity date thereof, at the interest rate per annum specified by the successful bidder, and such interest will be computed on the basis of a 360-day year of twelve 30-day months. The Certificates are not subject to redemption prior to maturity.

The Certificates will be issued in denominations of \$5,000 or integral multiples thereof, in fully registered form through a global book-entry system. Principal of and interest on the Certificates will be paid by the Treasurer of the State, Springfield, Illinois, as certificate registrar and paying agent for the Certificates, to The Depository Trust Company, New York, New York, or its nominee (“*DTC*”). DTC will in turn remit principal and interest payments to its participants for subsequent disbursement to beneficial owners of the Certificates. See “APPENDIX C – GLOBAL BOOK-ENTRY SYSTEM.”

**SECURITY**

The Certificates, together with all other General Obligation Bonds are direct, full faith and credit, general obligations of the State. The Act constitutes an appropriation out of any money in the State Treasury of an amount sufficient to pay the principal of and interest on the Certificates as the same become due. The Certificate Order,

dated as of January 26, 2007 and executed by the Governor, the Comptroller and the Treasurer of the State, pursuant to which the Certificates are issued (the "*Certificate Order*"), authorizes the Governor, the Comptroller and Treasurer of the State to provide for the transfer of moneys on deposit in any funds of the State Treasury into the General Obligation Bond Retirement and Interest Fund of the State (the "*GOBRI Fund*") at such times and in such amounts as they deem necessary for the timely payment of the principal of and interest on the Certificates.

The anticipated sources of funds to repay the principal of and interest on the Certificates when due and the anticipated schedule of transfers of such funds to the GOBRI Fund to provide for such payment are set forth in Table 4 of this Preliminary Official Statement.

## **USE OF CERTIFICATE PROCEEDS**

The purpose of the borrowing is to provide mid-fiscal year liquidity to the General Funds and the Hospital Provider Fund to make supplemental inpatient and outpatient payments to certain public and non-public hospitals within the State of Illinois ("Supplemental Payments") and other medical claims. The Supplemental Payments are made pursuant to the Medicaid State Plan filed and reviewed pursuant to the requirements of sections 1902, 1903, and 1923 of the Social Security Act and the implementing Federal regulations at 42 CFR 447 Subpart C (approved by Federal CMS on November 30, 2006). The Hospital Assessment Tax receipts, together with Federal Medicaid allowable financial participation reimbursement receipts related to making the Supplemental Payments, when received, will be used to pay additional Medicaid service provider payments and other General Funds transfer obligations of the State, primarily to local government units of the State ("Additional Uses"). General Funds and other fund resources otherwise required for the Additional Uses will accrue and become available in the General Revenue Fund for subsequent transfer in the months of May and June 2007 to General Obligation Bond Retirement and Interest Fund (GOBRI) for the payment of the principal and interest then due on the Certificates. Accrued interest and net original issue premium, if any, will be deposited into the GOBRI Fund to be used towards the payment of the principal and interest due on the Certificates.

Cash flow estimates for these funds for the term of the Certificates are set forth in Table 4A.

## **RATINGS**

The State has applied to Moody's Investors Service ("*Moody's*"), Standard & Poor's Ratings Services ("*S&P*") and Fitch Ratings ("*Fitch*") (collectively, the "*Rating Agencies*"), for short-term ratings on the Certificates. These ratings, if assigned, reflect the views of such organizations and an explanation of the significance of such ratings may be obtained only from the respective Rating Agencies. As part of the State's application for the ratings, certain information and materials, some of which are not contained herein, have been supplied to the Rating Agencies. The ratings are neither a "market" rating nor a recommendation to buy, sell or hold the Certificates and the ratings and the Certificates should be evaluated independently.

The ratings, if assigned, are subject to change or withdrawal at any time and any such change or withdrawal may affect the market price or marketability of the Certificates. The State will provide appropriate periodic credit information necessary for maintaining ratings on the Certificates to the Rating Agencies. Except as may be required by the Undertaking as defined below under the heading "CONTINUING DISCLOSURE," the State undertakes no responsibility either to bring to the attention of the owners of the Certificates any proposed change in or withdrawal of such ratings or to oppose any such revision or withdrawal.

As of the State's most recent issuance of General Obligation Bonds in June 2006, Moody's S&P affirmed long term debt ratings of "Aa3", Standard & Poor's Rating Services ("*S&P*") affirmed long term debt ratings of 'AA', and Fitch affirmed long term debt ratings of "AA". The S&P rating outlook was changed to "negative" in May 2003. In August 2005 the S&P rating was affirmed and "negative" rating outlook was changed back to stable. S&P's most recent reports on the State's long term debt ratings are available from S&P. Fitch recently issued a Negative Rating Outlook for the State, citing the State's need to address its unfunded pension liability and the large increases in pension funding requirements necessary in the next budget cycle to contain further growth in this liability. Fitch's most recent reports on the State's long term debt ratings are available from Fitch.

## **LEGAL OPINION**

The Certificates are offered subject to the approving opinion of Peck, Shaffer & Williams LLP, Chicago, Illinois, Bond Counsel.

The validity and enforceability of the Certificates will be confirmed by Bond Counsel, whose approving opinion will be furnished to the purchasers upon delivery of the Certificates. The form of the approving opinion expected to be delivered by Bond Counsel is contained in APPENDIX B hereto.

## **TAX MATTERS**

In the opinion of Peck, Shaffer & Williams LLP, Bond Counsel, interest on the Bonds is excludable from gross income for federal income tax purposes. Interest on the Bonds is not exempt from present Illinois income taxes. See "APPENDIX B – PROPOSED FORM OF OPINION OF BOND COUNSEL."

### **General**

The Internal Revenue Code of 1986, as amended (the "*Code*"), contains a number of requirements and restrictions which apply to the Certificates, including investment restrictions, periodic payments of arbitrage profits to the United States, requirements regarding the proper use of Certificate proceeds and the facilities financed therewith, and certain other matters. The State has covenanted to comply with all requirements of the Code that must be satisfied in order for the interest on the Certificates to be excludable from gross income. Failure to comply with certain of such covenants could cause interest on the Certificates to become includable in gross income retroactive to the date of issuance of the Certificates.

Subject to the condition that the State comply with the above-referenced covenants, under present law, in the opinion of Bond Counsel the Certificates are not "private activity bonds" under Section 141 of the Code and interest on the Certificates will not be includable in the gross income of the owners thereof for federal income tax purposes and will not be treated as an item of tax preference in computing the alternative minimum tax for individuals and corporations. Interest on the Certificates will be taken into account, however, in computing an adjustment used in determining the alternative minimum tax for certain corporations.

In rendering its opinion, Bond Counsel will rely upon a certificate of the State with respect to certain material facts solely within the State's knowledge relating to the application of the proceeds of the Certificates.

The Code includes provisions for an alternative minimum tax ("*AMT*") for corporations. The AMT is levied in addition to the corporate regular tax in certain cases. The AMT, if any, depends upon the corporation's alternative minimum taxable income ("*AMTI*"), which is the corporation's taxable income with certain adjustments. One of the adjustment items used in computing the AMTI of a corporation (excluding S corporations, regulated investment companies, real estate investment trusts, REMICs or FASITs) is an amount equal to 75% of the excess of such corporation's "adjusted current earnings" over an amount equal to its AMTI (before such adjustment items and the alternative tax net operating loss deduction). "Adjusted current earnings" would include all tax-exempt interest, including interest on the Certificates.

Under the provisions of Section 884 of the Code, a branch profits tax may be levied on the "effectively connected earnings and profits" of certain foreign corporations, which include tax-exempt interest such as interest on the Certificates.

Ownership of the Certificates may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, certain insurance companies, certain S corporations, individual recipients of Social Security or Railroad Retirement benefits and taxpayers who may be deemed to have incurred (or continued) indebtedness to carry tax-exempt obligations. Prospective purchasers of the Certificates should consult their tax advisors as to applicability of any such collateral consequences.

Interest on the Certificates is not exempt from present Illinois income taxes.

Bond Counsel's opinions are based on existing law, which is subject to change. Such opinions are further based on factual representations made to Bond Counsel as of the date thereof. Bond Counsel assumes no duty to update or supplement its opinions to reflect any facts or circumstances that may thereafter come to Bond Counsel's attention or to reflect any changes in law that may thereafter occur or become effective. The opinions of Bond Counsel express the professional judgment of Bond Counsel regarding the legal issues expressly addressed therein. By rendering its legal opinion, Bond Counsel does not become an insurer or guarantor of the result indicated by that expression of professional judgment, of the transaction on which the opinion is rendered or of the future performance of the parties to the transaction. Nor does the rendering of the opinion guarantee the outcome of any legal dispute that may arise out of the transaction.

## **Bond Premium**

An amount equal to the excess of the purchase price of a Certificate over the principal amount payable at maturity of such Certificate constitutes amortizable bond premium that may not be deducted for federal income tax purposes. For purposes of determining gain or loss on the sale or other disposition of such Certificate, the tax basis of each Certificate is decreased by the amount of the bond premium that has been amortized. Bond premium is amortized by offsetting the interest on the Certificate allocable to an accrual period with the bond premium allocable to the accrual period. The bond premium allocable to an accrual period is the excess of the interest on the Certificate allocable to the accrual period over the product of the owner's adjusted acquisition price at the beginning of the accrual period and the owner's yield (determined on the basis of a constant yield over the term of the Certificate). If the bond premium allocable to an accrual period exceeds the interest on the Certificate allocable to the accrual period, the excess is a nondeductible loss for federal income tax purposes that reduces the owner's basis in such Certificate.

Purchasers of any Certificates at a premium, whether at the time of initial issuance or subsequent thereto, should consult with their own tax advisors with respect to the federal, state and local consequences of owning such Certificates.

## **GENERAL OBLIGATION BONDS**

The General Obligation Bond Act, 30 ILCS 330 *et seq.* (the "*GO Bond Act*"), authorizes the State to issue and sell General Obligation Bonds ("*GO Bonds*") for the purposes and in the amounts listed below, and to refund any outstanding GO Bonds. The GO Bond Act consolidated the authorization contained in prior bond acts into a single act.

The GO Bond Act authorizes the State to issue and sell multi-purpose GO Bonds in the aggregate amount of \$26,927,149,369, excluding refunding bonds referred to below, for the purposes and in the amounts listed below:

\$7,320,235,369	For capital facilities within the State;
\$3,432,129,000	For use by the Illinois Department of Transportation, Roads and Bridges;
\$1,881,270,000	For use by the Illinois Department of Transportation, Public Transportation, Air and Rail;
\$3,150,000,000	For grants to school districts;
\$480,315,000	For anti-pollution purposes;
\$663,200,000	For coal and energy development purposes; and
\$10,000,000,000	GO Pension Funding Bonds for the purpose of funding or reimbursing a portion of the State's contributions to State retirement systems. See "PENSION SYSTEMS."

The GO Bond Act authorizes the issuance of GO Bonds in the amount of up to \$2,839,025,000, at any time and from time-to-time outstanding, for the purpose of refunding any outstanding GO Bonds. See "INDEBTEDNESS – GENERAL OBLIGATION BONDS" for a description of the authorized and previously issued GO Bonds under the GO Bond Act and its predecessor Bond Acts.

## **CERTIFICATE OF THE DIRECTOR OF THE GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET**

The Director will provide to the Purchasers at the time of delivery of the Bonds a certificate confirming that, to the best of her knowledge, the Official Statement was, as of its date, and is, at the time of such delivery, true and correct in all material respects and did not and does not contain an untrue statement of a material fact or omit to state a material fact necessary in order to make the statements made therein, in light of the circumstances under which they were made, not misleading.

## **CONTINUING DISCLOSURE**

The State will enter into a Limited Continuing Disclosure Undertaking (the "*Undertaking*") for the benefit of the beneficial owners of the Certificates to provide notice of certain events to certain information repositories pursuant to the requirements of Section (b) (5) of Rule 15c2-12 (the "*Rule*") adopted by the Securities and Exchange

Commission (the “SEC”) under the Securities Exchange Act of 1934, as amended (the “1934 Act”). See “APPENDIX D – LIMITED CONTINUING DISCLOSURE UNDERTAKING” for the events which will be noticed on an occurrence basis and a summary of other terms of the Undertaking, including termination, amendment and remedies. As the Certificates have a maturity of less than 18 months, the State is exempt from the provisions of the Rule requiring the delivery of annual financial information to the nationally recognized securities information repositories specified in the Rule.

The State is in compliance with each and every undertaking previously entered into by it pursuant to the Rule. A failure by the State to comply with the Undertaking will not constitute a default under the Certificate Order, and beneficial owners of the Bonds are limited to the remedies described in the Undertaking. See “APPENDIX D – CONTINUING DISCLOSURE UNDERTAKING - CONSEQUENCES OF FAILURE OF THE STATE TO PROVIDE INFORMATION.” A failure by the State to comply with the Undertaking must be reported in accordance with the Rule and must be considered by any broker, dealer or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Consequently, such a failure may adversely affect the transferability and liquidity of the Certificates and their market price.

## LITIGATION

There is no litigation pending, or to the knowledge of the State threatened, in any way questioning the title of the State officials to their respective offices or any proceedings of the State incident to the authorization and issuance of the Certificates, or in any way concerning the validity or enforceability of the Certificates, or the manner of payment thereof or the appropriation for the payment thereof.

The following describes certain pending lawsuits in Illinois:

### Fee Protest Litigation:

In November 2004, the Circuit Court of Cook County ruled that the imposition of a surcharge on workers’ compensation insurance policies coupled with a mechanism to transfer a portion of surcharge proceeds to the State’s general funds pursuant to Public Act 93-32 was unconstitutional. As a result, the court escrowed \$11.5 million of surcharge proceeds pending final disposition of the case. The State appealed the ruling directly to the Illinois Supreme Court. The Court heard argument in May 2005 and in October 2005 released its opinion reversing the lower court’s order granting plaintiff summary judgment and remanding the matter to the circuit court for further proceedings. In October 2005, on the State’s motion, the trial court released approximately \$1.4 million from escrow to fund Illinois Workers’ Compensation Commission (“IWCC”) operations through November 2005. The court further agreed to the future release, on a monthly basis upon the State’s petition, of amounts sufficient to fund ongoing IWCC operations. Since October 2005, the IWCC has on a regular basis requested and the Circuit Court of Cook County has released monies sufficient to fund the IWCC’s on-going operations. As of December 2006, approximately \$24 million remained in escrow. In addition, the trial court has allowed certain insurance companies to make surcharge payments into the Protest Fund. As of December 2006, approximately \$22 million in such payments have been deposited into the Protest Fund.

Several other special interest groups have filed similar actions challenging the constitutionality of fee increases and the application of legislatively-mandated transfer mechanisms. In an action brought in Sangamon County in December 2004, a group of trade associations representing depository institutions challenged the constitutionality of fee assessments and transfer mechanisms applicable to their industries. In March 2005, a Sangamon County judge issued a preliminary injunction barring further transfers from the funds at issue pending resolution of the matter. In late 2006, fee assessments were sent to depository institutions which did not include certain credits sought by the institutions. The plaintiffs sought a temporary restraining order directing the State to apply credits; however, the plaintiffs’ motion was denied in December 2006.

In May and June 2006, trade associations representing property and casualty insurance and real estate sales interests, respectively, and a motorcyclists’ organization filed similar actions in Sangamon County challenging certain fees and transfers of funds. The Sangamon County Court entered orders preliminarily preventing the State from transferring monies from the funds at issue, pending further consideration of the matters. In June 2006, in the motorcyclists case, the Sangamon County Court denied the plaintiffs’ motion for a temporary restraining order as to all but two funds; plaintiffs had previously sought to enjoin transfers from 39 state funds. In November 2006, the Sangamon County Court granted the State’s motion to dismiss the motorcyclists’ litigation as to two state funds;

litigation regarding a third fund continues. The State anticipates that it will dispose, in whole or substantial part, of the matters pending in Cook and Sangamon Counties based upon prior Illinois Appellate and Supreme Court rulings.

In early 2005, a Sangamon County Court dismissed a similar matter filed by an association representing aggregate producers challenging an increase in permit fees and the transfer of a portion of the funds generated by the fee increase to the State's general funds. In May 2005, the Illinois Appellate Court upheld the trial court's dismissal, rejecting the plaintiff's challenges to the fees and transfers. The Illinois Supreme Court subsequently refused the plaintiffs' request for review and let stand the Appellate Court's order upholding dismissal. The State thereafter obtained release of approximately \$1.1 million, which had been held in escrow during the litigation.

Retaliatory Tax Litigation:

In May 2005, the Director of Insurance assessed Sun Life Assurance Company of Canada approximately \$4 million in additional tax owed pursuant to the so-called "retaliatory" statute (215 ILCS 5/444). Sun Life objected to the assessment and filed an action seeking a declaration that the tax is unconstitutional as in violation (among other reasons) of the Commerce Clause. Sun Life has not, to date, paid the tax under protest. Instead, the company sought and obtained an injunction barring the State from collecting the tax. The State prevailed in both the trial and appellate courts. Sun Life's petition for leave to appeal the appellate court's ruling to the Illinois Supreme Court is currently pending. In a separate action, John Hancock Life Insurance Company filed suit in Cook County challenging the State's collection of approximately \$7 million in retaliatory tax. The company claims exemption from payment of insurance taxes under the terms of a contract with the State for the provision of group life insurance to state employees. The State anticipates prevailing in this litigation. There remains approximately \$3.8 million in protest funds relating to ongoing insurance premium tax litigation.

# STATE OF ILLINOIS

## ORGANIZATION

The State is formally organized according to executive, legislative and judicial functions. The Governor is the chief executive of the State and is generally responsible for the administration of the government exclusive of the offices of other constitutionally-elected officials. The other elected officials of the executive branch include the Lieutenant Governor, the Attorney General, the Secretary of State, the Comptroller and the Treasurer.

The Illinois Constitution provides that all elected officials of the Executive Branch of the State Government hold office for four-year terms. Pursuant to the Illinois Constitution, these officials were elected at a general election in November 2006 and have taken office January 13, 2007. The next State General election will be held in November 2010.

The legislative power of the State is vested in the General Assembly, which is composed of the Senate and the House of Representatives. Both the Senate and the House meet in annual sessions to enact, amend or repeal laws and to adopt appropriation bills.

The judicial branch is composed of the Supreme Court, the Appellate Courts and the Circuit Courts.

## CONSTITUTIONAL PROVISIONS RELATING TO REVENUES AND EXPENDITURES

Article VIII, Section 2 of the Illinois Constitution requires the Governor to prepare and submit to the General Assembly, at a time prescribed by law, a State budget for the ensuing fiscal year. Proposed expenditures may not exceed funds estimated to be available for the fiscal year as shown in the budget. Article VIII also requires the General Assembly to review the proposed budget and make appropriations for all expenditures of public funds by the State, which appropriations for a fiscal year may not exceed funds estimated by the General Assembly to be available during that fiscal year.

The Illinois Constitution provides that the Governor may reduce or veto any item of appropriations in a bill passed and presented to him by the legislature. Portions of a bill not reduced or vetoed become law. An item vetoed is returned to the house in which it originated and may become law upon approval of three-fifths of the members of each house. An item reduced in amount may be restored to the original amount upon approval of a majority of the members elected to each house.

## CONSTITUTIONAL PROVISIONS RELATING TO LONG-TERM BORROWING

Section 9(a) of Article IX of the Illinois Constitution defines the term "State debt" as "bonds or other evidences of indebtedness which are secured by the full faith and credit of the State or are required to be repaid, directly or indirectly, from tax revenues ..."

Section 9(b) of Article IX of the Illinois Constitution, pursuant to which the Bond Act was enacted, provides:

(b) State debt for specific purposes may be incurred or the payment of State or other debt guaranteed in such amounts as may be provided either in a law passed by the vote of three-fifths of the members elected to each house of the General Assembly or in a law approved by a majority of the electors voting on the question at the next general election following passage. Any law providing for the incurring or guaranteeing of debt shall set forth the specific purposes and the manner of repayment.

## CONSTITUTIONAL PROVISIONS RELATING TO SHORT-TERM BORROWING

Section 9(c) of Article IX of the Illinois Constitution, pursuant to which the Short Term Borrowing Act was enacted the Certificates are being issued, states:

(c) State debt in anticipation of revenues to be collected in a fiscal year may be incurred by law in an amount not exceeding 5% of the State's appropriations for that fiscal year. Such debt shall be retired from the revenues realized in that fiscal year.

The General Obligation Certificates of February, 2007 are being issued pursuant to the provisions of the Short Term Borrowing Act authorized by Section 9(c) of Article IX of the Illinois Constitution as set forth above. See “INDEBTEDNESS – SHORT TERM DEBT”.

## **GOVERNOR'S OFFICE OF MANAGEMENT AND BUDGET**

The Governor's Office of Management and Budget (“*GOMB*”) was created in 2003 by the Governor's Office of Management and Budget Act (20 ILCS 3005). *GOMB*'s predecessor in managing State debt was the Bureau of the Budget, created in 1969 by an act of the Illinois General Assembly. The *GOMB* is headed by the Director, who is appointed by the Governor. In addition to assisting the Governor in developing the State's annual operating and capital budgets, the *GOMB* provides financial and other information regarding the State to securities investors, Nationally Recognized Municipal Securities Information Repositories (each, a “*NRMSIR*”) and others as required by federal securities rules. See “THE OFFERING – CONTINUING DISCLOSURE” AND “APPENDIX D – LIMITED CONTINUING DISCLOSURE UNDERTAKING.”

## **STATE FINANCIAL INFORMATION**

The tables that follow present pertinent financial information about the State. Data is for the State's fiscal years which run from July 1 through June 30. Tables 1, 1-A, 2, and 6 of this section, unless otherwise noted, are based on information contained in detailed annual reports or records of the Comptroller. The 2005 Consolidated Annual Financial Report (CAFR) may be found at: [www.apps.ioc.state.il.us/ioc-pdf/CAFR2005Web.pdf](http://www.apps.ioc.state.il.us/ioc-pdf/CAFR2005Web.pdf). Tables 3, 4 and 5 are based on records of the *GOMB*, though Tables 4 and 5 also include information drawn from various reports or records of the Comptroller. For purposes of Tables 1 and 2 of this section, expenditures are deemed to be recognized when payment warrants are issued.

**TABLE 1**  
**RECEIPTS AND DISBURSEMENTS<sup>1</sup>, GENERAL FUNDS<sup>2</sup>**  
**FISCAL YEARS 2002-2006**  
**(\$ IN MILLIONS)**

	<b>FY 2002</b>	<b>FY 2003</b>	<b>FY 2004</b>	<b>FY 2005</b>	<b>FY 2006</b>
<b>Available Balance, Beginning</b>	<b>\$1,126</b>	<b>\$256</b>	<b>\$317</b>	<b>\$182</b>	<b>\$497</b>
<i>Receipts</i>					
<b>State Revenues</b>					
Income Tax	8,274	8,079	8,208	9,151	10,063
Sales Tax	6,051	6,059	6,331	6,595	7,092
Public Utility Tax	1,104	1,006	1,079	1,056	1,074
Cigarette Tax	400	400	400	450	400
Inheritance Tax	329	237	222	310	272
Liquor Gallonage Tax	122	123	127	147	152
Insurance Tax & Fees	272	313	362	342	317
Corporate Franchise Tax	159	142	163	181	181
Investment Income	135	66	55	73	153
Intergovernmental Transfers	245	355	428	433	350
Other	550	383	517	652	479
<b>Total, State Revenues</b>	<b>17,642</b>	<b>17,163</b>	<b>17,892</b>	<b>19,390</b>	<b>20,533</b>
<b>Federal Revenues</b>					
Welfare & Social Services	4,258	3,940	5,189	4,257	4,725
<b>Transfers In</b>					
From Other State Funds <sup>3,4</sup>	1,479	1,983	3,742	2,513	2,101
Hospital Provider Fund <sup>5</sup>	-	-	-	3	-
<b>Total Revenues</b>	<b>23,379</b>	<b>23,086</b>	<b>26,823</b>	<b>26,163</b>	<b>27,359</b>
Short-Term Borrowing	-	1,675	-	765	1,000
<b>Total Cash Receipts<sup>3</sup></b>	<b>\$23,379</b>	<b>\$24,761</b>	<b>\$26,823</b>	<b>\$26,928</b>	<b>\$28,359</b>
<i>Cash Disbursements</i>					
Expenditures for Appropriations (See Table 1-A)	22,089	21,959	23,448	22,187	24,193
<b>Transfers Out</b>					
Short-Term Borrowing <sup>6</sup>	-	710	1,417	768	1,014
Debt Service Funds <sup>7</sup>	557	624	584	852	1,026
Other State Funds <sup>6</sup>	1,603	1,407	1,509	2,806	2,033
<b>Total Cash Disbursements</b>	<b>\$24,248</b>	<b>\$24,700</b>	<b>\$26,958</b>	<b>\$26,613</b>	<b>\$28,266</b>
<b>Cash Balance, Ending</b>	<b>\$256</b>	<b>\$317</b>	<b>\$182</b>	<b>\$497</b>	<b>\$590</b>

<sup>1</sup> Based on information from the Office of the Comptroller.

<sup>2</sup> General Funds include the General Revenue Fund, Common School Fund, General Revenue-Common School Special Account Fund and the Education Assistance Fund.

<sup>3</sup> Excludes transfers to and from the Budget Stabilization Fund.

<sup>4</sup> Fiscal Year 2004 includes \$1,498 million of Pension Bond Proceeds.

<sup>5</sup> Transfers In reflects the net amount between \$982 million received and the \$979 million transferred out to the Hospital Provider Fund.

<sup>6</sup> The Short-Term certificates issued on March 3, 2005 were fully retired by June 1, 2005.

<sup>7</sup> Reflects debt service on General Obligation Bonds.

**TABLE 1A**  
**CASH EXPENDITURES BY CATEGORY<sup>1</sup>**  
**FISCAL YEARS 2002-2006**  
**(\$ IN MILLIONS)**

	<b>FY 2002</b>	<b>FY 2003</b>	<b>FY 2004</b>	<b>FY 2005</b>	<b>FY 2006</b>
<b>Cash Expenditures</b>					
Operations	\$6,939	\$6,561	\$6,357	\$6,347	\$6,390
Awards and Grants <sup>2</sup>	15,867	15,468	16,236	16,184	17,616
Permanent Improvements	21	12	9	10	11
Refunds	38	28	23	23	16
Vouchers Payable Adjustments	(770)	(94)	871	(401)	170
Prior Year Adjustments	(5)	(15)	(48)	25	(10)
<b>Total Expenditures for Appropriations</b>	<b>\$22,089</b>	<b>\$21,959</b>	<b>\$23,448</b>	<b>\$22,188</b>	<b>\$24,193</b>

<sup>1</sup> Based on information from the Office of the Comptroller

<sup>2</sup> FY 2004 reflects additional Medicaid spending facilitated by an \$850 million short term borrowing in order to maximize Federal reimbursements at a higher recovery rate (52.95% vs. 50%) that was available only in FY 2004. As a result, spending on FY 2005 Awards & Grants was reduced by a corresponding amount.

**TABLE 2**  
**RECEIPTS AND DISBURSEMENTS<sup>1</sup> - ROAD FUND**  
**FISCAL YEARS 2002-2006**  
**(\$ IN MILLIONS)**

	<b>FY 2002</b>	<b>FY 2003</b>	<b>FY 2004</b>	<b>FY 2005</b>	<b>FY 2006</b>
<b>Available Balance, Beginning</b>	<b>\$843</b>	<b>\$839</b>	<b>\$337</b>	<b>\$151</b>	<b>\$323</b>
<b>Receipts</b>					
<b>State Revenues</b>					
Motor Vehicle & License Fees	613	567	653	585	788
Certificates of Title	148	145	148	155	90
Property Sales (City & County)	63	62	64	69	65
Miscellaneous	56	41	118	42	39
<b>Total, State Revenues</b>	<b>880</b>	<b>815</b>	<b>983</b>	<b>851</b>	<b>982</b>
<b>Federal Revenues</b>	<b>834</b>	<b>718</b>	<b>887</b>	<b>868</b>	<b>1,024</b>
<b>Transfers In</b>					
Motor Fuel Fund	318	364	332	337	337
Other Funds	-	-	-	-	-
<b>Total Receipts (Revenues + Transfers In)</b>	<b>\$2,033</b>	<b>\$1,897</b>	<b>\$2,202</b>	<b>\$2,056</b>	<b>\$2,343</b>
<b>Disbursements</b>					
<b>Expenditures for Appropriations</b>	<b>1,827</b>	<b>2,138</b>	<b>2,028</b>	<b>1,611</b>	<b>1,592</b>
<b>Transfers Out</b>					
Debt Service Funds <sup>2</sup>	211	225	227	249	249
Other State Funds	-	35	133	24	37
<b>Total Transfers Out</b>	<b>211</b>	<b>260</b>	<b>360</b>	<b>273</b>	<b>286</b>
<b>Total Disbursements (Expenditures + Transfers Out)</b>	<b>\$2,038</b>	<b>\$2,399</b>	<b>\$2,388</b>	<b>\$1,884</b>	<b>\$1,878</b>
<b>Cash Balance, Ending</b>	<b>\$839</b>	<b>\$337</b>	<b>\$151</b>	<b>\$323</b>	<b>\$788</b>

<sup>1</sup> Based on information from the Office of the Comptroller

<sup>2</sup> Reflects debt service on General Obligation Bonds

**TABLE 3**  
**GENERAL FUNDS APPROPRIATIONS<sup>1</sup>**  
**FY 2006 FORECAST VS. FY 2007 BUDGET**  
**(\$ IN MILLIONS)**

<b>Category</b>	<b>FY 2006 Actual</b>	<b>FY 2007 Budget</b>	<b>\$ Change</b>	<b>% Change</b>
Elementary & Secondary Education	\$6,639	\$7,273	\$634	9.5%
Higher Education	2,190	2,179	(11)	-0.5%
Healthcare & Family Services (Public Aid)	7,344	7,609	265	3.6%
Revenue	127	150	23	18.1%
Human Services	3,816	3,914	98	2.6%
Corrections	1,169	1,103	(66)	-5.6%
Children & Family Services	803	760	(43)	-5.4%
Central Management Services	95	93	(2)	-2.1%
State Police	173	193	20	11.6%
Other Agencies	1,747	1,961	214	12.2%
<b>Net Appropriations (Spending)</b>	<b>\$24,103</b>	<b>\$25,235</b>	<b>\$1,132</b>	<b>4.7%</b>
Unspent Appropriations (Salvage)	369	532	\$163	44.2%
<b>Budgeted Appropriations</b>	<b>\$24,472</b>	<b>\$25,767</b>	<b>\$1,295</b>	<b>5.3%</b>

**TABLE 4**  
**GENERAL FUNDS CASH RECEIPTS<sup>1</sup>**  
**FY 2005 ACTUAL VS. FY 2006 BUDGET & ACTUAL**  
**(\$ IN MILLIONS)**

	<b>FY 2005 Actual</b>	<b>FY 2006 Enacted</b>	<b>FY 2006 Actual</b>	<b>FY 2006 Vs. 2005</b>	<b>Percent Change</b>
<b>Available Cash Balance - July 1</b>	<b>\$182</b>	<b>\$497</b>	<b>\$497</b>	<b>\$315</b>	<b>173.1%</b>
<b>Cash Receipts</b>					
<b>State Sources, Cash Receipts:</b>					
Net Individual Income Tax	7,979	8,461	8,635	656	8.2%
Net Corporate Income Tax	1,172	1,488	1,428	256	21.8%
<b>Net Income Taxes</b>	<b>9,151</b>	<b>9,949</b>	<b>10,063</b>	<b>912</b>	<b>10.0%</b>
<b>Sales Taxes</b>	<b>6,595</b>	<b>6,950</b>	<b>7,092</b>	<b>497</b>	<b>7.5%</b>
<b>Other Sources</b>					
Public Utility Taxes	1,056	1,081	1,074	18	1.7%
Cigarette Taxes	450	400	400	(50)	-11.1%
Inheritance Tax (gross)	310	285	272	(38)	-12.3%
Liquor Gallonage Taxes	147	151	152	5	3.4%
Insurance Tax and Fees	342	320	317	(25)	-7.3%
Corporation Franchise Tax & Fees	181	191	181	-	0.0%
Investment Income	73	98	153	80	109.6%
Cook County IGT	433	350	350	(83)	-19.2%
Riverboat Gambling Taxes	152	-	4	(148)	-97.4%
Other	500	523	475	(25)	5.0%
<b>Total: Other State Sources</b>	<b>3,644</b>	<b>3,399</b>	<b>3,378</b>	<b>(266)</b>	<b>-7.3%</b>
<b>Total: State Revenues</b>	<b>19,390</b>	<b>20,298</b>	<b>20,533</b>	<b>1,143</b>	<b>5.9%</b>
<b>Transfers In:</b>					
Lottery Fund	614	636	670	56	9.1%
State Gaming Fund	547	678	685	138	25.2%
Pension Contribution Fund	-	-	-	-	NA
Other Funds	1,352	771	746	(606)	-44.8%
<b>Total: State Transfers In</b>	<b>2,513</b>	<b>2,085</b>	<b>2,101</b>	<b>(412)</b>	<b>-16.4%</b>
<b>Total: State Sources</b>	<b>21,903</b>	<b>22,383</b>	<b>22,634</b>	<b>731</b>	<b>3.3%</b>
<i>Federal Sources</i>					
Cash Receipts <sup>2</sup>	4,257	4,712	4,725	468	11.0%
Transfers In	-	-	-	-	NA
<b>Total: Federal Sources</b>	<b>4,257</b>	<b>4,712</b>	<b>4,725</b>	<b>468</b>	<b>11.0%</b>
<b>Total Revenues and Transfers In</b>	<b>26,160</b>	<b>27,095</b>	<b>27,359</b>	<b>1,199</b>	<b>4.6%</b>
Short-Term borrowing	765	-	1,000	235	30.7%
Transfer from Budget Stabilization Fund	276	276	276	-	0.0%
Hospital Provider Fund	982	-	-	(982)	-100.0%
<b>Total: Cash Receipts</b>	<b>\$28,183</b>	<b>\$27,371</b>	<b>\$28,635</b>	<b>\$452</b>	<b>1.6%</b>

<sup>1</sup> Source: Office of the Comptroller and GOMB

<sup>2</sup> FY2004 Federal receipts includes reimbursements for additional Medicaid spending facilitated by an \$850 million short term that was utilized to take advantage of a higher reimbursement rate (52.95% vs. 50%) that was available only in FY 2004. As a result, FY2005 Federal receipts were lower by a corresponding amount.

## **FISCAL YEAR 2006 OVERVIEW**

The fiscal year 2006 results are presented in Tables 1 and 1A on a cash basis (receipts and disbursements) with comparative data for fiscal years 2002 through 2006 for the General Funds. Table 2 provides similar cash basis for the Road Fund. Table 3 provides a comparison of appropriations for fiscal year 2006 and budgeted fiscal year 2007 for the General Funds. Table 4 compares General Funds cash receipts for fiscal years 2005 and 2006 (budget and actual).

Table 5 – the General Funds Budget Results & Plans – presents operating results on both a budget basis and cash basis, budget basis fund balances, and the accompanying changes in cash for fiscal years 2005 through 2006 as well as a comparison to the fiscal year 2007 adopted budget. The traditional budget basis used by the Office of the Comptroller reflects the cash basis for revenues and accruals for appropriated expenditures

The State's traditional budget basis results differ from the cash basis results by the change (increase or decrease) in the amount of accrued expenditures (increases or decreases in accounts payable for appropriations) from one fiscal year to the next. Operating results and fund balances for the two different bases – cash basis and traditional budget basis – are reflected in Table 5 and the accompanying footnotes. That table also incorporates the change in General Funds cash from year to year as well as cash in the Budget Stabilization Fund. The resulting sum represents the Total Cash amount at June 30th of each fiscal year that was used for general operating purposes by the State during that year.

## **FISCAL YEAR 2006 RESULTS**

Operating results for fiscal year 2006 resulted in a cash basis operating surplus of approximately \$183 million. GAAP basis results will be published in the audited financial statements contained in the Fiscal Year 2006 Comprehensive Annual Financial Report (CAFR) of the State, as prepared by the Office of the Comptroller. Those results were not available at the time of this offering.

State Source Revenues totaled \$20,533 million in fiscal year 2006, a \$1,143 million or 5.9% increase over fiscal year 2005, as reported in Table 5. That increase was primarily related to the economically sensitive income and sales taxes and corresponded to the economic recovery experienced by the State beginning in the middle of fiscal year 2005 and continuing through fiscal year 2006. Federal Source Revenues increased by \$468 million or 11% from fiscal year 2005. However, fiscal year 2005 Federal Revenues were lower than historical trends due to the acceleration of payments at the end of fiscal year 2004 to take advantage of the enhanced federal match rate of 52.95%, eligibility for which ended on June 30, 2004. Statutory Transfers In decreased by \$415 million or 16.5% over fiscal year 2005 results, primarily reflecting year-to-year timing differences in such cash transfers. In sum, total base resources (revenues plus transfers in) increased by \$1,196 million or 4.6% in 2006, excluding the non-recurring effects of the funds transfers related to short term borrowing proceeds and subsequent repayments.

Appropriations for fiscal year 2006 increased by \$607 million to \$24,472 million, or 2.5% over the comparable 2005 amount. Actual appropriated expenditures increased to \$24,103 million, which was approximately \$1,536 million greater than appropriated expenditures in fiscal year 2005. Components of this net increase include certain one time reductions in fiscal year 2005 appropriated expenditures, and programmatic increases to fiscal year 2006 appropriated expenditures. For example, fiscal year 2005 appropriated expenditures were reduced by \$850 million of Medicaid expenditures accelerated to fiscal year 2004 in connection with that year's \$850 million short term borrowing. Programmatic increases in fiscal year 2006 appropriated expenditures included \$297 million of additional elementary and secondary education grants, \$91 million of additional Department of Human Services (DHS) awards and grants, and \$57 million of increased Higher Education operations, awards and grants.

Statutory Transfers Out decreased by \$599 million or 16.4% in fiscal year 2006. Major components of the decreased transfers out in 2006 include a reduction in short term borrowing repayment transfers-out (comprised of \$850 million in June 2004 plus \$765 million in March 2005, both of which were fully repaid in fiscal year 2005, versus \$1,000 million in November 2005 and fully repaid in fiscal year 2006), \$80 million reduction in the Facilities Management Fund in fiscal year 2006, and \$850 million less transfers out to the Hospital Provider Fund in 2006. Those reductions were partially offset by increased transfers out in fiscal year 2006 consisting of \$100 million to the Local Government Distributive Fund (primarily related to increased income tax collections earmarked to local governments) and \$454 million to the Common School Fund.

Public Act 94-0774 directed the Comptroller and the Treasurer to transfer up to \$250 million of certain fund transfers in, that were previously suspended by the Treasurer's Office in fiscal years 2005 and 2006 and re-directed to certain State Special Funds. The Office of the Comptroller has previously reflected the \$250 million as transfers in to the General Funds, which was consistent with the prior statutory authorization. Those resources were transferred from the General Funds to the State Special Funds that are used solely for Medicaid spending – i.e., the Long-Term Care Provider Fund, the Drug Rebate Fund and the Hospital Provider Fund. The \$250 million transfer from the General Funds, in conjunction with multiple cycles of Federal reimbursements made directly to the Medicaid special funds (identified above) rather than the General Funds, reduced the outstanding backlog of Medicaid bills by approximately \$500 million. That amount was the equivalent of approximately 22 days of the Medicaid bill backlog, which reduced the Medicaid payment cycle to approximately 59 days at the end of fiscal year 2006.

The fiscal year 2006 results also reflect an ongoing reduction in state employee headcount. Actual headcount under the Governor's control has declined significantly during the past three fiscal years from approximately 68,800 full time equivalent (FTE) employees at the beginning of fiscal year 2003 to approximately 56,800 FTE's at the end of fiscal year 2006. That reduction represents a 12,000 decrease in FTE employees or approximately 17%.

### **FISCAL YEAR 2007 BUDGET**

The Governor proposed his fiscal year 2007 budget on February 15, 2006. The enacted budget was adopted by the General Assembly on May 4, 2006. The Governor's proposed fiscal year 2007 budget encompassed both an operating budget and a capital budget, which were presented separately.

The fiscal year 2007 operating budget controls future spending by authorizing structural reforms of the State's major fixed and semi-fixed costs: pension liability, Medicaid liability and group health insurance liability. The pension liability is discussed in a subsequent section entitled, "PENSION SYSTEMS".

Table 5 presents the enacted fiscal year 2007 budget. Total 2007 resources (revenues plus transfers in) on a cash basis are forecast to increase by \$971 million over fiscal year 2006 amounts, an increase of 3.5%. That increase reflects continued growth in State revenues (\$699 million or 3.4%) and a budgeted increase in Transfers In of \$194 million. Federal Source Revenues are expected to increase by \$78 million, or 1.7% over fiscal year 2006 amounts.

Fiscal year 2007 base revenue growth was estimated at 2.9% for net personal income tax, 19.6% for net corporate income tax, and 2.7% for sales tax, at the time the budget was enacted in May 2006. Through December 2006, fiscal year 2007 receipts have grown by 6.5% for net personal income tax, 22.0% for net corporate income tax, and 4.3% for sales tax, versus the same fiscal period ending December 2005. All state revenues, including the income and sales tax components have grown by 5.2% through comparative December ending periods. New revenues of \$277 million are budgeted for fiscal year 2007, primarily consisting of transferring excess cash balances from State Special Funds into the General Funds, and used to fund one-time appropriations. No increases in income or sales tax rates were proposed, nor adopted, in the fiscal year 2007 Operating Budget.

As summarized in Table 5, fiscal year 2007 total spending (appropriations plus transfers out) is estimated to be \$28,325 million on a traditional budget basis. This represents an increase of \$1,163 million or 4.3% over fiscal year 2006 total spending. Fiscal year 2007 operating appropriations are \$25,767 million, an increase of \$1,295 million, or 5.3% over fiscal year 2006 appropriations. The largest increases were for elementary & secondary education, Medicaid and the State's pension systems. Enacted appropriations were approximately \$5 million more than the Governor's proposed fiscal year 2007 budget.

### **FISCAL YEAR 2006 CAPITAL BUDGET**

The Governor's enacted fiscal year 2006 Capital Budget contains total appropriations of \$9,628 million, an increase of 4.9% over the fiscal year 2005 Capital Budget. The capital budgets for the last three fiscal years have been considerably below capital budgets of the 2001-2004 period, which peaked in 2003 at \$12,439 million. The fiscal year 2006 capital-spending plan was designed within limitations identified by rigorous debt affordability analysis which assesses the long-term effect of the capital program on the operating budget by assessing the impact of future debt service requirements on future operating budgets. The main priority of the 2006 Capital Budget was to reduce impacts on various operating budgets by addressing costly structural deterioration and maintenance requirements of existing facilities rather than new or expanded State facilities. Of the few new facilities that were proposed, many will result in current operating efficiencies.

Total bond-financed capital appropriations in the fiscal year 2006 Capital Budget were \$3,892 million. Of that, not all the new bonded appropriations were authorized: some bond categories were appropriated beyond what could actually have been spent, in order to provide flexibility between new and re-appropriated projects. In addition, some categories of new bonded appropriations are expected to cover needs for the next two fiscal years. Minimal new bonded capital (\$34 million) was appropriated in fiscal year 2005.

Capital funded out of current revenues, primarily user fees such as the Motor Fuel Tax, is \$5,212 million, and federally funded capital is \$525 million. Within the current revenue capital plan, the fiscal year 2006 Capital Budget included \$1,725 million in new pay-as-you-go Road Program appropriations, the primary purpose of which was to maintain existing roads and bridges.

The fiscal year 2006 Capital Budget included \$1,413 million of new bonded appropriations, comprised of \$768 million of General Obligation Bond appropriations in the following categories: \$640 million Capital Development Fund, \$110 million Transportation Series B, and \$18 million School Construction. In addition to the General Obligation Bond appropriations, the fiscal year 2006 Capital Budget contained \$645 million of new appropriations from the Build Illinois Bond Fund.

## **FISCAL YEAR 2007 CAPITAL BUDGET**

The Governor's enacted fiscal year 2007 Capital Budget contains total appropriations of \$9,483 million, a decrease of \$145 million or 1.5% over the fiscal year 2006 Capital Budget. Emphasis on investment in existing State facilities and assets to achieve maintenance cost efficiencies remains a priority of the fiscal year 2007 Capital Budget. Within limitations considered by debt affordability analysis, the anticipated General Obligation Bond sales for fiscal year 2007 are approximately \$515 million.

Total bond-financed capital appropriations in the fiscal year 2007 Capital Budget are \$3,166 million, not all of which have corresponding bond authorization, but which provide implementation flexibility between new and re-appropriated projects during fiscal year 2007.

Total capital funded out of current revenues is \$6,145 million, and total federally funded capital is \$532 million. Within the current revenue capital plan, the fiscal year 2007 Capital Budget includes \$1,975 million in new pay-as-you-go Road Program appropriations, the primary purpose of which is to maintain existing roads and bridges.

The fiscal year 2007 General Obligation Capital Budget includes \$79 million of new General Obligation bond funded appropriations consisting of the following categories: \$55 million in the Capital Development Fund, \$22 million in the Coal Development Fund, and \$2 million Transportation Series B. The fiscal year 2007 Capital Budget also contains \$114 million of new appropriations from the Build Illinois Bond Fund.

## **BUDGET STABILIZATION FUND**

Legislation enacted in 2000 required the State to transfer any unencumbered balance in the Tobacco Settlement Recovery Fund as of June 30, 2001 to the newly-created Budget Stabilization Fund. The State transferred \$225 million to the Budget Stabilization Fund in July 2001. Public Act 92-11, effective June 11, 2001, authorized the Comptroller to direct the transfer of money from the Budget Stabilization Fund to the General Revenue Fund to meet short-term cash flow needs, with the requirement that all money so transferred must be repaid within the same fiscal year. The fiscal year 2004 budget included an additional \$50 million contribution to the Budget Stabilization Fund, bringing the end of year balance to \$276 million, where it remained at June 30, 2005. The fiscal year 2006 and 2007 Operating Budgets maintain the Budget Stabilization Fund at that same level, and assume the year-end accounts payable will be reduced based on cash flows, both as reflected in Table 5.

## **BASIS OF ACCOUNTING**

The Comptroller is responsible for the maintenance of the State's fiscal accounting records. The Comptroller provides accounting control over the cash on hand in a specific fund or funds (the "*Cash Balances*") for which the Treasurer is accountable, control over the issuance of warrants for payments of agencies' expenditures and control to ensure that State payments do not exceed legal appropriations and available fund balances. The Comptroller's records are kept on a basis of accounting wherein receipts are recognized at the time cash funds are ordered into the Treasury by the Comptroller. Prior to fiscal year 1998, disbursements were recognized when payment warrants

were issued. Since fiscal year 1998, disbursements are recognized when vouchers are approved and released for payment.

As the fiscal control officer of the State, the Comptroller issues an Annual Report detailing receipts and expenditures for each year. Since 1981 the Comptroller has issued a Comprehensive Annual Financial Report (“*CAFR*”), which includes General Purpose Financial Statements prepared according to GAAP and statements of budgetary fund balances and changes in budgetary fund balances for all fund groups.

**TABLE 4A**  
**MONTHLY CASH FLOW, GENERAL FUNDS**  
**JULY 2006 TO DECEMBER 2006 ACTUAL AND JANUARY 2007 TO JUNE 2007 PROJECTED**  
**(\$ IN MILLIONS)**

	Actual						Projected					
	Jul-06	Aug-06	Sep-06	Oct-06	Nov-06	Dec-06	Jan-07	Feb-07	Mar-07	Apr-07	May-07	Jun-07
<b>General Funds Pro forma Cashflow</b>												
<b>REVENUES and TRANSFERS-IN</b>												
Net Individual Income Tax	557.7	610.7	795.5	587.7	611.7	621.5	1,047.5	717.4	625.6	1,137.7	818.9	756.2
Net Corporate Income Tax	39.2	19.2	285.3	65.0	29.2	238.4	58.5	28.0	338.0	292.4	59.2	254.7
Sales Tax Revenue	591.5	652.9	614.2	618.7	579.6	638.1	662.4	500.8	578.8	600.8	611.0	631.2
All Other State Revenues	219.0	257.9	281.4	192.9	315.7	277.1	237.3	245.3	312.4	320.2	261.6	436.1
Operating Transfers-In	245.3	141.6	159.9	173.9	142.6	120.7	161.1	166.7	295.4	236.8	157.9	293.3
<b>Total State Sources</b>	<b>\$ 1,652.7</b>	<b>\$ 1,682.3</b>	<b>\$ 2,136.3</b>	<b>\$ 1,638.2</b>	<b>\$ 1,678.7</b>	<b>\$ 1,895.6</b>	<b>\$ 2,166.8</b>	<b>\$ 1,658.1</b>	<b>\$ 2,150.2</b>	<b>\$ 2,587.8</b>	<b>\$ 1,908.7</b>	<b>\$ 2,371.5</b>
Federal Revenues	301.1	524.1	367.4	346.6	291.9	329.8	454.3	338.0	469.8	373.5	556.2	450.3
Budget Stabilization Fund - Borrowing	-	276.0	-	-	-	-	-	-	-	-	-	-
<b>Total Revenues and Transfers In</b>	<b>\$ 1,953.8</b>	<b>\$ 2,482.4</b>	<b>\$ 2,503.7</b>	<b>\$ 1,984.8</b>	<b>\$ 1,970.7</b>	<b>\$ 2,225.4</b>	<b>\$ 2,621.1</b>	<b>\$ 1,996.1</b>	<b>\$ 2,620.0</b>	<b>\$ 2,961.3</b>	<b>\$ 2,464.9</b>	<b>\$ 2,821.8</b>
Transfers-In (HAT Implementation)	-	-	-	-	-	-	-	27.0	39.0	4.0	10.0	900.0
Short Term Borrowing - Proceeds	-	-	-	-	-	-	-	900.0	-	-	-	-
<b>Revenues and Transfers-In (including HAT)</b>	<b>\$ 1,953.8</b>	<b>\$ 2,482.4</b>	<b>\$ 2,503.7</b>	<b>\$ 1,984.8</b>	<b>\$ 1,970.7</b>	<b>\$ 2,225.4</b>	<b>\$ 2,621.1</b>	<b>\$ 2,923.1</b>	<b>\$ 2,659.0</b>	<b>\$ 2,965.3</b>	<b>\$ 2,474.9</b>	<b>\$ 3,721.8</b>
<b>EXPENDITURES and TRANSFERS-OUT</b>												
Health and Human Services	1,134.5	1,398.1	1,019.3	1,086.5	1,092.9	1,077.1	1,207.1	954.6	1,046.8	1,120.5	1,054.2	763.4
Public Safety	105.7	126.2	113.9	103.6	93.7	112.5	133.6	104.3	104.1	105.6	104.9	111.3
Government Services	39.5	22.4	18.4	18.9	19.0	20.9	19.6	15.4	17.8	18.4	18.5	20.1
State Board of Education	97.0	490.4	720.7	486.0	436.7	703.3	508.8	435.8	697.9	495.7	432.1	956.8
All Other Expenditures	277.7	406.8	413.8	407.6	462.2	375.0	394.5	407.8	327.9	237.3	234.4	166.4
Scheduled Transfers-Out	414.3	292.0	120.6	264.9	233.8	190.3	150.5	152.5	276.9	294.1	318.3	385.6
Budget Stabilization Fund - Repayment	-	-	-	-	-	-	-	-	-	-	100.0	176.0
<b>Total Expenditures and Transfers Out</b>	<b>\$ 2,068.7</b>	<b>\$ 2,735.9</b>	<b>\$ 2,406.7</b>	<b>\$ 2,367.5</b>	<b>\$ 2,338.3</b>	<b>\$ 2,479.0</b>	<b>\$ 2,414.0</b>	<b>\$ 2,070.4</b>	<b>\$ 2,471.5</b>	<b>\$ 2,271.5</b>	<b>\$ 2,262.4</b>	<b>\$ 2,579.8</b>
Transfers-Out (HAT Implementation)	-	-	-	-	-	-	-	900.0	-	-	-	912.0
Short Term Borrowing - Repayment	-	-	-	-	-	-	-	-	-	-	-	-
<b>Exp. and Transfers-Out (including HAT)</b>	<b>\$ 2,068.7</b>	<b>\$ 2,735.9</b>	<b>\$ 2,406.7</b>	<b>\$ 2,367.5</b>	<b>\$ 2,338.3</b>	<b>\$ 2,479.0</b>	<b>\$ 2,414.0</b>	<b>\$ 2,970.4</b>	<b>\$ 2,471.5</b>	<b>\$ 2,271.5</b>	<b>\$ 2,262.4</b>	<b>\$ 3,491.8</b>
<b>GENERAL FUNDS CASH BALANCE</b>												
Beginning Available Balance - General Funds	\$ 590.4	\$ 712.3	\$ 623.0	\$ 597.4	\$ 454.2	\$ 520.0	\$ 428.5	\$ 401.0	\$ 478.7	\$ 511.2	\$ 525.1	\$ 430.0
Plus Cash Receipts (including HAT)	1,953.8	2,482.4	2,503.7	1,984.8	1,970.7	2,225.4	2,621.1	2,923.1	2,659.0	2,965.3	2,474.9	3,721.8
Less Exp and Transfers-Out (including HAT)	(2,068.7)	(2,735.9)	(2,406.7)	(2,367.5)	(2,338.3)	(2,479.0)	(2,414.0)	(2,970.4)	(2,471.5)	(2,271.5)	(2,262.4)	(3,491.8)
Increase (Decrease) in Voucher Inventory	236.7	161.0	(124.4)	237.9	431.8	159.3	(234.6)	125.0	(155.0)	(680.0)	(307.5)	-
Adjustments for Transit Items	(0.0)	3.2	1.7	1.6	1.6	2.8	-	-	-	-	-	-
<b>Ending Cash Balance - General Funds</b>	<b>\$ 712.3</b>	<b>\$ 623.0</b>	<b>\$ 597.4</b>	<b>\$ 454.2</b>	<b>\$ 520.0</b>	<b>\$ 428.5</b>	<b>\$ 401.0</b>	<b>\$ 478.7</b>	<b>\$ 511.2</b>	<b>\$ 525.1</b>	<b>\$ 430.0</b>	<b>\$ 660.0</b>
Budget Stabilization Fund Balance	276.0	-	-	-	-	-	-	-	-	-	100.0	276.0
<b>Ending Available Balance - General Funds</b>	<b>\$ 988.3</b>	<b>\$ 623.0</b>	<b>\$ 597.4</b>	<b>\$ 454.2</b>	<b>\$ 520.0</b>	<b>\$ 428.5</b>	<b>\$ 401.0</b>	<b>\$ 478.7</b>	<b>\$ 511.2</b>	<b>\$ 525.1</b>	<b>\$ 530.0</b>	<b>\$ 936.0</b>
<b>ACCOUNTS PAYABLE (A/P)</b>												
Beginning A/P (Including Lapse Period)	\$ 881.3	\$ 721.8	\$ 637.7	\$ 507.6	\$ 745.5	\$ 1,177.3	\$ 1,336.6	\$ 1,102.0	\$ 1,227.0	\$ 1,072.0	\$ 392.0	\$ 84.5
Comptroller Change in Voucher Inventory	236.7	161.0	(124.4)	237.9	431.8	159.3	(234.6)	125.0	(155.0)	(680.0)	(307.5)	-
2006 Lapse Period Obligations Paid	(396.2)	(245.1)	(5.7)	-	-	-	-	-	-	-	-	-
2007 Lapse Period Obligations Incurred	-	-	-	-	-	-	-	-	-	-	-	785.5
<b>Ending A/P (Including Lapse Period)</b>	<b>\$ 721.8</b>	<b>\$ 637.7</b>	<b>\$ 507.6</b>	<b>\$ 745.5</b>	<b>\$ 1,177.3</b>	<b>\$ 1,336.6</b>	<b>\$ 1,102.0</b>	<b>\$ 1,227.0</b>	<b>\$ 1,072.0</b>	<b>\$ 392.0</b>	<b>\$ 84.5</b>	<b>\$ 870.0</b>

**TABLE 5**  
**GENERAL FUNDS CASH RECEIPTS**  
**FY 2005 & FY 2006 ACTUAL VS. FY 2007 ADOPTED BUDGET**  
 (IN \$MILLIONS)

<b>COMPARATIVE BUDGET RESULTS &amp; PLANS: FY2005 - FY2007</b>			
	Fiscal Year 2005 Actual	Fiscal Year 2006 Actual	Fiscal Year 2007 Adopted Budget
<b>OPERATING RECEIPTS: REVENUES PLUS TRANSFERS IN</b>			
<b>REVENUES</b>			
State Sources	\$ 19,390	\$ 20,533	\$ 21,232
Federal Sources	\$ 4,257	\$ 4,725	\$ 4,803
<b>TOTAL REVENUES</b>	<b>\$ 23,647</b>	<b>\$ 25,258</b>	<b>\$ 26,035</b>
<b>STATUTORY TRANSFERS IN</b>			
Statutory Transfers In	\$ 2,516	\$ 2,101	\$ 2,295
Pension Obligation Reimbursement Transfers	-	-	-
<b>TOTAL TRANSFERS</b>	<b>\$ 2,516</b>	<b>\$ 2,101</b>	<b>\$ 2,295</b>
<b>TOTAL OPERATING RECEIPTS</b>	<b>\$ 26,163</b>	<b>\$ 27,359</b>	<b>\$ 28,330</b>
<b>OPERATING DISBURSEMENTS: EXPENDITURES AND TRANSFERS OUT</b>			
<b>CURRENT YEAR EXPENDITURES</b>			
<b>APPROPRIATIONS (Total Budget) <sup>1</sup></b>	<b>\$ 23,865</b>	<b>\$ 24,472</b>	<b>\$ 25,767</b>
Less: Governor's Cost Savings Initiatives (Unspent Appropriations & Transfers)	-	-	-
Less: Unspent Appropriations (Unspent Budget plus Uncashed Checks)	\$ (1,298)	\$ (3,69)	\$ (532)
Equals: <b>CURRENT YEAR EXPENDITURES (Net Appropriations Spent) <sup>1</sup></b>	<b>\$ 22,567</b>	<b>\$ 24,103</b>	<b>\$ 25,235</b>
<b>STATUTORY TRANSFERS OUT</b>			
Legislatively Required Transfers (Diversions to Other Funds)	\$ 3,163	\$ 2,632	\$ 2,659
Pay Pension Obligation Bond Debt Service	\$ 495	\$ 427	\$ 432
Additional Transfer to Rainy Day Fund (Budget Stabilization Fund)	-	-	-
<b>TOTAL TRANSFERS OUT</b>	<b>\$ 3,658</b>	<b>\$ 3,059</b>	<b>\$ 3,091</b>
<b>TOTAL OPERATING EXPENDITURES AND TRANSFERS OUT</b>	<b>\$ 26,225</b>	<b>\$ 27,162</b>	<b>\$ 28,325</b>
<b>BUDGET BASIS FINANCIAL RESULTS AND BALANCE</b>			
<b>BUDGET BASIS OPERATING SURPLUS (DEFICIT) [Receipts less Disbursements]</b>	<b>\$ (61)</b>	<b>\$ 197</b>	<b>\$ 5</b>
<b>OTHER FINANCIAL SOURCES (USES)</b>			
Short-Term Borrowing Proceeds	\$ 765	\$ 1,000	\$ -
Repay Short-Term Borrowing (includes interest)	\$ (768)	\$ (1,014)	\$ -
<b>TOTAL OTHER FINANCIAL SOURCES (USES)</b>	<b>\$ (3)</b>	<b>\$ (14)</b>	<b>\$ -</b>
<b>BUDGET BASIS SURPLUS (DEFICIT) FOR FISCAL YEAR</b>	<b>\$ (64)</b>	<b>\$ 183</b>	<b>\$ 5</b>
Plus: Budget Basis Fund Balance at Beginning of the Fiscal Year	\$ (410)	\$ (474)	\$ (292)
Prior Period Adjustment to Modified Accrual Revenue Recognition <sup>4</sup>	-	-	-
<b>BUDGET BASIS FUND BALANCE (DEFICIT) AT END OF FISCAL YEAR</b>	<b>\$ (474)</b>	<b>\$ (292)</b>	<b>\$ (287)</b>
<b>CASH BASIS FINANCIAL RESULTS</b>			
<b>BUDGET BASIS SURPLUS (DEFICIT) FOR FISCAL YEAR</b>	<b>\$ (64)</b>	<b>\$ 183</b>	<b>\$ 5</b>
Change in Accounts Payable (Change in Lapse Period Amounts)	-	-	-
Accounts Payable at End of Prior Fiscal Year	\$ 592	\$ 971	\$ 881
Less: Accounts Payable at End of Current Fiscal Year	\$ (971)	\$ (881)	\$ (881)
Equals: <b>Increase/(Paydown) of Accounts Payable During Fiscal Year</b>	<b>\$ 379</b>	<b>\$ (90)</b>	<b>\$ (0)</b>
<b>CASH BASIS SURPLUS (DEFICIT) FOR FISCAL YEAR <sup>2</sup></b>	<b>\$ 315</b>	<b>\$ 93</b>	<b>\$ 5</b>
<b>CASH POSITION</b>			
<b>CASH BASIS SURPLUS (DEFICIT) FOR FISCAL YEAR</b>	<b>\$ 315</b>	<b>\$ 93</b>	<b>\$ 5</b>
Plus: Cash Balance in General Funds at Beginning of Fiscal Year	\$ 182	\$ 497	\$ 589
Equals: <b>Cash Balance in General Funds at End of Fiscal Year <sup>3</sup></b>	<b>\$ 497</b>	<b>\$ 589</b>	<b>\$ 594</b>
Plus: Cash Balance in Budget Stabilization Fund at End of Fiscal Year	\$ 276	\$ 276	\$ 276
Equals: <b>Total Cash at End of Fiscal Year</b>	<b>\$ 773</b>	<b>\$ 865</b>	<b>\$ 870</b>

<sup>1</sup> FY2005 includes \$850M of DPA appropriations lapsed (reflected in Unspent Appropriations) as source of repayment of short term borrowing for Health Assessment Tax.

<sup>2</sup> Cash Basis Surplus (Deficit) is equal to Budget Basis Surplus (Deficit) minus (plus) Other Cash Uses (Sources) relating to changes in Taxes Receivable and Accounts Payable during the fiscal year.

<sup>3</sup> General Funds Cash balance of \$594 million is pursuant to the enacted budget plan. The difference of \$66 million and \$660 million as shown on Table 4A relates to the additional approval of allowable medicaid expenditures eligible for federal match, which will require the enactment of a supplemental appropriation for such additional expenditures during the term of the borrowing.

**TABLE 6**  
**STATE OF ILLINOIS**  
**GENERAL FUNDS RECONCILIATION**  
**FISCAL YEAR 2005**  
**(\$ IN MILLIONS)**

	Cash Basis	Adjustments for Budgetary Basis	Budgetary Basis	Adjustments for GAAP	GAAP Basis
<b>Revenues:</b>					
Income Taxes (net)	9,177	-	9,117	460	9,577
Sales Taxes (net)	6,584	11	6,595	34	6,629
Public Utility Taxes (net)	1,056	-	1,056	20	1,077
Federal Government (net)	4,178	-	4,178	2,325	6,503
Other (net)	2,577	(2)	2,575	1,938	4,513
<b>Total Revenues</b>	<b>23,512</b>	<b>8</b>	<b>23,521</b>	<b>4,777</b>	<b>28,298</b>
<b>Expenditures:</b>					
Current:					
Health and Social Services	9,735	243	9,978	5,221	15,198
Education	8,848	105	8,953	46	8,999
General Government	1,563	(27)	1,536	112	1,648
Employment and Economic Development	121	11	132	(8)	125
Transportation	43	8	52	(13)	39
Public Protection and Justice	1,671	45	1,715	27	1,743
Environment and Business Regulation	112	6	118	(4)	114
Debt Service:					
Principal	-	-	-	6	6
Interest	-	-	-	1	1
Capital Outlays	38	(4)	34	(16)	18
<b>Total Expenditures</b>	<b>22,131</b>	<b>386</b>	<b>22,517</b>	<b>5,374</b>	<b>27,892</b>
<b>Excess of Revenues Over Expenditures</b>	<b>1,381</b>	<b>(378)</b>	<b>1,003</b>	<b>(597)</b>	<b>406</b>
<b>Other Sources (Uses) of Financial Resources:</b>					
Operating Transfers In	6,151	-	6,151	(2,557)	3,595
Operating Transfers Out	(7,983)	-	(7,983)	3,413	(4,570)
Proceeds from General and Special Obligation Bond Issues	765	-	765	(765)	-
Proceeds from Capital Lease Financing	-	-	-	2	2
<b>Net Other (Uses) of Financial Resources</b>	<b>(1,067)</b>	<b>-</b>	<b>(1,067)</b>	<b>94</b>	<b>(973)</b>
Budgetary Funds – Non-Budgeted Accounts	-	(1)	(1)	1	-
Excess of Revenues Over Expenditures and Net Other (Uses) of Financial Resources	315	(378)	(64)	(503)	(567)
<b>Fund Balances (Deficit) July 1, 2004</b>	<b>182</b>	<b>(593)</b>	<b>(410)</b>	<b>(2,085)</b>	<b>(2,495)</b>
<b>Increase (Decrease) for Changes in Inventories</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(2)</b>	<b>(2)</b>
<b>Fund Balances (Deficit) June 30, 2005</b>	<b>497</b>	<b>(971)</b>	<b>(474)</b>	<b>(2,590)</b>	<b>(3,064)</b>

Source: Based on information from the Office of the Comptroller and derived from the State's Consolidated Annual Financial Report, which may be found at: [www.apps.ioc.state.il.us/ioc-pdf/CAFR2005Web.pdf](http://www.apps.ioc.state.il.us/ioc-pdf/CAFR2005Web.pdf).

## GAAP FINANCIAL REPORT

The complete General Purpose Financial Statements for fiscal year 2005, prepared in accordance with GAAP, have been filed with each NRMSIR and are incorporated herein by reference thereto. Such Statements are also available upon request from the Office of the Comptroller at (217) 782-6000 or from the Comptroller's webpage at [www.illinoiscomptroller.com](http://www.illinoiscomptroller.com). These statements were prepared by the Comptroller and examined and certified by the State Auditor General. For fiscal year 2005, the Auditor General has expressed an unqualified opinion on the General Purpose Financial Statements. The fiscal year 2006 audited statements have not been completed at the time of this offering.

### *Note 1 – Cash/Budget to GAAP Perspective Difference*

On the GAAP basis, the Medicaid Provider Assessment Program Funds and the Income Tax Refund Fund are reported as part of the General Fund; whereas, they are not considered part of the General Fund on the budgetary basis or the cash basis.

### *Note 2 – Cash to Budget Adjustments*

The budgetary basis fund balance deficit of \$474,035 equals the June 30, 2005 cash balance of \$497,104 less cash lapse period expenditures of \$971,139. Adjustments from the cash basis of accounting for fiscal year 2005 to the budgetary basis include adding fiscal year 2005 lapse period spending (July 1 – August 31, 2005) and subtracting fiscal year 2004 lapse period spending (July 1 – August 31, 2004). Lapse period expenditures are payments between July 1 – August 31 for services received and for goods “encumbered” (ordered or contracted for) on or before June 30 and received no later than August 31 which are paid from fiscal year 2004 appropriations or “lapsing accounts.” These expenditures include refunds which have been netted against the related revenue.

### *Note 3 – Budget to GAAP Adjustments*

A detail of the reconciliation of the traditional budgetary basis vs. GAAP is presented in the Notes to Required Supplemental Information in the Comprehensive Annual Financial Report. Significant differences noted in the financial statements include recording accounts receivable, deferred revenue and accounts payable at year-end. Accounts payable include liabilities which will be paid from future year appropriations (e.g., income tax refunds, Public Aid medical reimbursements and payments to local school boards for State Board of Education reimbursement programs).

There were also classification differences between the budgetary basis and GAAP. Interest paid on income tax refunds is reported as general government expenditures for GAAP reporting purposes and as a reduction of revenues in the budgetary presentation. In addition, transfers from the General Revenue Fund to the Common School Fund and from the Common School Special Account to the Common School Fund, which are reported on the traditional budgetary basis, have been eliminated for GAAP reporting purposes.

## TAX STRUCTURE

### *General Funds*

The general funds receive the major share of tax revenues from the following five sources:

**Personal Income Tax:** The personal income tax liability is 3.0 percent of each taxpayer's Illinois base income with an exemption allowed for the taxpayer and each dependent. There are also additional exemptions for the elderly, blind and disabled. The standard exemption is \$2,000.

The Income Tax Refund Fund (the “*Refund Fund*”) was created in 1989. Both corporate and personal income tax refunds are paid from the Refund Fund rather than the General Revenue Fund. Statutorily, the annual percentage of corporate or personal income tax collections deposited into the Refund Fund (the “*Refund Fund rate*”) is determined by a formula, the numerator of which is the prior year income tax refunds paid or approved for payment, and the denominator is the prior year income tax collections.

The Refund Fund rate for personal income taxes was statutorily set at 7.1 percent for fiscal years 1999 through 2001 to accommodate increases to the personal exemption. In fiscal year 2002, the Refund Fund rate for personal income taxes was determined by the statutory formula, with a cap of 7.6 percent. In fiscal year 2003, the Refund Fund rate for personal income taxes was set at 8.0 percent pursuant to Public Act 92-600. The Refund Fund rate for fiscal year 2004 for personal income taxes was set at 11.7 percent pursuant to Public Act 93-32. After fiscal year 2004, Public Act 93-32 provides that the Refund Fund rate for personal income taxes is determined by the statutory formula. The statutory rates were set at 10%, 9.75% and 9.75% for fiscal years 2005, 2006 and 2007, respectively.

All personal income tax collections not deposited into the Refund Fund are deposited into the general funds. During fiscal year 2004, the personal income tax accounted for approximately 30.6 percent of general funds revenues. The Illinois Constitution requires that the basic corporate income tax rate not exceed the personal income tax rate by more than a ratio of 8 to 5.

*Corporate Income Tax:* The corporate income tax liability is 4.8 percent of each corporation's taxable income with a \$1,000 exemption. Multi-state corporations have corporate income tax liability based on their property, payroll and sales attributable to Illinois.

The Refund Fund rate for corporate income taxes was statutorily set at 19.0 percent for fiscal years 1999 through 2001 to accommodate the changes to the apportionment formula. In fiscal year 2002, the Refund Fund rate for corporate income taxes was determined by the statutory formula, with a cap of 23.0 percent. In fiscal year 2003, the Refund Fund rate for corporate income taxes was set at 27.0 percent pursuant to Public Act 92-600. The Refund Fund rate for fiscal year 2004 for corporate income taxes was set at 32 percent pursuant to Public Act 93-32. After fiscal year 2004, Public Act 93-32 provides that the Refund Fund rate for corporate income taxes will be determined by the statutory formula. The statutory rates were set at 24%, 20% and 17.5% for fiscal years 2005, 2006 and 2007, respectively.

State corporate income taxes not deposited into the Refund Fund are deposited into the general funds. During fiscal year 2006, corporate income taxes accounted for approximately 5.2 percent of general funds revenues.

Corporations are subject to a supplemental income tax at a rate of 2.5 percent (1.5 percent for a partnership, trust, or Subchapter S corporation), imposed to replace for local governments the corporate personal property tax which was abolished on January 1, 1979. The replacement income tax is distributed to local governments by the State.

*Sales Tax:* The State levies a tax on retail sales subject to certain exemptions, including food and drugs. The sales and use tax rate is 6.25 percent, comprised of the State's portion of 5.0 percent and the local government's portion of 1.25 percent. The 6.25 percent tax is applied to a standard base, meaning counties and municipalities must tax the same items as the State. In fiscal year 2006, sales taxes provided approximately 25.9 percent of general funds revenues.

*Public Utility Taxes:* Public utility tax receipts are comprised of taxes on electricity, natural gas, and telecommunications. In fiscal year 2006, public utility taxes provided 3.9 percent of general funds revenues. The tax for natural gas is imposed on gas utilities at the lesser of 5.0 percent of gross receipts or 2.4 cents per therm. The tax on electricity is a per kilowatt-hour tax on end-user usage, with the marginal tax rate declining as usage increases during the month. Non-residential customers may opt to be "self-assessing purchasers" and pay at the rate of 5.1 percent of purchase price of the electricity that is used or consumed in a month.

The Telecommunications Excise Tax Act was amended in 1998 to raise the tax on all telecommunications billed to Illinois consumers from 5.0 to 7.0 percent of gross receipts. One-half of the additional revenue is deposited into the Common School Fund, a general fund, and one-half is deposited into the School Infrastructure Fund. Transfers from the School Infrastructure Fund are made to the GOBRI Fund as a supplementary source for debt service on school construction bonds issued under Section 5(e) of the Bond Act.

*Cigarette Tax:* The cigarette tax is 98 cents per package of 20 cigarettes and was last increased 40 cents per package of 20 cigarettes in June 2002. From the total tax collected, \$33.3 million a month is deposited into the general funds and \$5 million a month is deposited into the School Infrastructure Fund for debt service payments on an expansion of the school construction grant program. Remaining cigarette tax revenues are deposited into the Long Term Care Provider Fund.

## **ROAD FUND**

The Road Fund receives the bulk of its State revenues from motor fuel taxes and vehicle registration fees.

*Motor Fuel Tax:* The State imposes the following taxes on motor fuel used for highway transportation on a per gallon basis:

- Motor fuel tax of 19 cents per gallon;
- Additional diesel tax of 2.5 cents per gallon; and
- Leaking Underground Storage Tank (LUST) tax of 0.3 cents per gallon.

Motor fuel tax receipts are deposited into the Motor Fuel Tax (MFT) Fund. The revenues from the MFT Fund are split between the State and local government units after certain administrative expenses and a series of transfers out to other State funds. These revenues are split 45.6 percent to the State and 54.4 percent to the local governments. Of the State's share, 37 percent is deposited into the State Construction Account Fund and 63 percent is deposited into the Road Fund. The local share of receipts is awarded as grants to municipalities, counties, townships and road districts.

The revenues from the additional diesel tax are deposited directly into the State Construction Account Fund which is used for highway construction. The revenues from the 0.3 cents per gallon LUST tax are scheduled to be transferred into the Underground Storage Tank Fund until January 1, 2013.

*Motor Vehicle Fees:* Revenue from motor vehicle fees is derived primarily from vehicle registrations, with fees from operators' and chauffeurs' licenses and vehicle titles representing a smaller portion of the total. Approximately 60 percent of these fees are paid into the Road Fund, and the remainder is paid into the State Construction Account Fund and other smaller funds. Motor vehicle registration fees are \$78 annually and large truck and trailer registration fees were on a scale ranging from \$135 for an 8,000 pound truck to \$2,790 for an 80,000 pound truck. Certificate of title fees are \$65. Since calendar year 2000, \$48 of each title fee increase have been deposited into the Road Fund and the remaining \$4 have been deposited into the Motor Vehicle License Plate Fund.

## **TAX BURDEN**

Two of the most commonly cited measures of tax burden are tax receipts per capita and tax receipts per \$1,000 of personal income. According to the United States Department of Commerce, Bureau of the Census, State Government Finances: 2004 (revised May 2006), to assess tax burden in a state, these measures are applied to the State's total general revenue collections (general revenue includes state taxes, intergovernmental revenue, current charges and other miscellaneous general revenue) and to State tax collections (State tax collections include sales and gross receipts, corporate income, personal income and other taxes). In 2004, the State's general revenue collections per capita of \$3,465 ranked seventh lowest among the states, below the national average of \$4,074. When taking into consideration the wealth of states in the United States, the State's 2004 total of \$100 General Revenue funds collected per \$1,000 of personal income ranked well below the national average of \$123.

With respect to state tax collections only, the State's 2005 per capita collections of \$2,069 ranked as the 22nd lowest among the states in the United States, about \$120 below the average nationwide. The State's 2005 total of \$57 collected per \$1,000 of personal income compares to the national average total of \$63 collected per \$1,000.

## **MONEY PAID TO THE STATE UNDER PROTEST**

Money paid to the State under protest is required to be placed by the Treasurer in a special fund known as the Protest Fund. Corporate income tax, personal property replacement tax, liquor tax and Insurance Privilege Tax comprise approximately 70% of the receipts into this fund. After 30 days from the date of payment into the Protest Fund, the money is to be transferred from the Protest Fund to the appropriate fund in which it would have been deposited had there been no protest. However, the party making the payment under protest may, within that 30-day period, file a complaint and secure a temporary injunction restraining the transfer from the Protest Fund. Under the injunction, the money is to remain in the Protest Fund until a final order or decree of a court determines the proper disposition of the money. As of December 31, 2006, the total Protest Fund balance was \$312.5 million.

## INDEBTEDNESS

### SHORT-TERM DEBT

Pursuant to the Illinois Constitution and the Short Term Borrowing Act, the Governor, Comptroller and Treasurer are authorized (i) to borrow an amount not exceeding 5% of the State's appropriations for any fiscal year in anticipation of revenues to be collected in that fiscal year, which borrowing is to be repaid by the close of that fiscal year and (ii) to borrow an amount not exceeding 15% of the State's appropriations for any fiscal year to meet failures in revenues, which borrowing is to be repaid within one year.

The Short Term Borrowing Act constitutes an appropriation out of any money in the State Treasury of an amount sufficient to pay the principal and interest on short term certificates issued pursuant to such Act.

The following table summarizes the State's history of issuing short term debt.

**TABLE 7**  
**SHORT TERM CERTIFICATES ISSUED**  
**(\$ IN MILLIONS)**

Date Issued	Amount Issued	Final Maturity
February 2007 <sup>1</sup>	\$900	June 2007
November 2005	\$1,000	June 2006
March 2005	765	June 2005
June 2004	850	October 2004
May 2003	1,500	May 2004
July 2002	1,000	June 2003
August 1995	500	June 1996
August 1994	687	June 1995
August 1993	900	June 1994
October 1992	300	June 1993
August 1992	600	May 1993
February 1992	500	October 1992
August 1991	185	June 1991
February 1987	100	February 1988
June-July 1983	200	May 1984

<sup>1</sup> Expected to be issued pursuant to this Preliminary Official Statement.

### GENERAL OBLIGATION BONDS

GO Bonds of the State may be authorized by a vote of three-fifths of the members of each house of the General Assembly or by a majority of the voters at a general election. The Bond Act consolidated the authorization contained in prior bond acts into a single act and currently authorizes the issuance of multiple purpose GO Bonds in the aggregate amount of \$16,927,149,369, excluding general obligation refunding bonds, for capital purposes and \$10 billion of GO Bonds for Pension funding purposes. The State issued \$10 billion of GO Pension Funding Bonds in June 2003 for the purpose of funding or reimbursing a portion of the State's contributions to State retirement systems. See "PENSION SYSTEMS - ISSUANCE OF GO PENSION FUNDING BONDS AND ALLOCATIONS OF PROCEEDS."

The following table shows the statutory general obligation bond authorization and all GO Bonds outstanding as of June 30, 2006.

**TABLE 8**  
**GENERAL OBLIGATION BONDS**  
**(AS OF JANUARY 2, 2007)**

<b>Authorization Category</b>	<b>Amount Authorized</b>	<b>Amount Issued</b>	<b>Authorized Unissued</b>	<b>Amount Outstanding</b>
Anti-Pollution <sup>1</sup>	\$ 599,000,000	\$ 599,000,000	\$ -	\$ 8,800,000
Capital Development <sup>1</sup>	1,737,000,000	1,737,000,000	-	-
Coal and Energy Development <sup>1</sup>	35,000,000	35,000,000	-	-
School Construction <sup>1</sup>	330,000,000	330,000,000	-	-
Transportation Series A <sup>1</sup>	1,326,000,000	1,326,000,000	-	-
Transportation Series B <sup>1</sup>	403,000,000	403,000,000	-	-
Multi-purpose	16,927,149,369	14,608,386,352	2,318,763,017	7,936,288,774
Subtotal – New Money Bonds <sup>2</sup>	\$21,357,149,369	\$19,038,386,352	\$2,318,763,017	\$7,945,088,774
Refunding Bonds <sup>2</sup>	2,839,025,000	4,240,524,239	890,729,485	1,948,295,515
Subtotal – New Money and Refunding <sup>2</sup>	\$24,196,174,369	\$23,278,910,591	\$3,209,492,502	\$9,893,384,289
Pension Refunding	10,000,000,000	10,000,000,000	-	10,000,000,000
Total – Capital and Pension <sup>2</sup>	\$34,196,174,369	\$33,278,910,591	\$3,209,492,502	\$19,893,384,289

<sup>1</sup> These bonds were issued under predecessor statutes to the Bond Act

<sup>2</sup> The State is authorized to issue \$2,839,025,000 of GO Bonds, at any time and from time to time outstanding, for the purpose of refunding any outstanding GO Bonds. The authorized unissued amount of refunding bonds is the difference between the amount authorized and the amount outstanding. Refunding bonds in the aggregate amount of \$2,292,228,724 were issued, have matured or have been refunded, and are no longer outstanding

Pursuant to the Bond Act, amounts in the Anti-Pollution bond retirement and interest fund were transferred to and consolidated in the GOBRI Fund. The GOBRI Fund is used to make debt service payments on outstanding GO Bonds issued for these purposes, on multiple purpose and refunding bonds issued under the Bond Act, and on short term certificates issued as described above under “SHORT-TERM DEBT.”

As of January 21, 2007 a total of \$477.4 million was available in the GOBRI Fund. Since these moneys are not segregated as to amounts of principal and interest, the amounts of outstanding GO Bonds shown above have not been reduced by this \$477.4 million.

## INTEREST RATE EXCHANGE AGREEMENTS

In October 2003, the State entered into five separate, but substantially identical, interest rate exchange agreements (collectively, the “*Agreements*”) to convert the variable rate on its Variable Rate General Obligation Bonds, Series B of October 2003, to a synthetic fixed rate. The *Agreements* have an aggregate notional amount of \$600 million, bear a fixed rate of interest of 3.89% and were allocated among five separate counterparties (each a “*Counterparty*,” and collectively, the “*Counterparties*”). The *Agreements* are proportionate among the Counterparties, and the *Agreement* amounts are identified to and amortize with the Series B of October of 2003 variable rate bonds until their final maturity on October 1, 2033. Pursuant to Section 9(b) of the Bond Act, net payments under the *Agreements* shall be considered interest on such bonds, which shall be subject to continuing appropriation for payment by the General Assembly, and are general obligations of the State.

The State entered into the *Agreements* as a means of (1) lowering its borrowing costs when compared to fixed-rate bonds at the time of issuance and (2) limiting interest rate risk inherent in variable rate debt. The *Agreements* may expose the State to certain market and credit risks. The State may terminate the *Agreements* at any time at market value, or upon the occurrence of certain events. In addition, either the State or the Counterparties may terminate the *Agreements* if the other party fails to perform under the terms of the *Agreements*. A Counterparty may terminate its related *Agreement* if the State’s rating falls below “BBB” from S&P, “Baa” from Moody’s and “BBB” from Fitch. If the *Agreements* are terminated, the related bonds would continue to bear interest at a variable rate, and the State could be liable for a termination payment if the *Agreements* have a negative market value.

## HISTORICAL BORROWING

The following table summarizes the level of bond sales from fiscal years 2002-2006.

**TABLE 9**  
**GENERAL OBLIGATION BOND SALES**  
**(\$ IN MILLIONS)**

Fiscal Year	Capital Improvement	Refunding	Pension Funding
2002	\$1,500.0	\$ 398.5	
2003	1,650.0	627.0	\$10,000.0
2004	1,175.0	617.2	-
2005	875.0	-	-
2006	925.0	275.0	-
2007 <sup>1</sup>	515.0	-	-

<sup>1</sup> Estimated amount of GO Bond issuance for Capital Improvement purposes, and is subject to change. No GO bonds for Capital Improvement purposes have been issued in the current fiscal year 2007 to date.

## INDEBTEDNESS IN PRIOR YEARS

The following table shows the outstanding general obligation indebtedness of the State at the end of each fiscal year from 2002-2006.

**TABLE 10**  
**GENERAL OBLIGATION BONDS OUTSTANDING**  
**FISCAL YEARS 2002-2007**  
**(\$ IN MILLIONS)**

End of Fiscal Year	Capital Improvement	Pension Funding <sup>1</sup>
2002	\$7,629.9	-
2003	8,812.6	\$10,000.0
2004	9,556.3	10,000.0
2005	9,893.0	10,000.0
2006	10,251.4	10,000.0
2007 <sup>2</sup>	9,673.8	10,000.0

<sup>1</sup> Principal and Interest on the Pension Bonds is funded with corresponding reductions to the Unfunded Actuarial Accrued Liability payments appropriated from the general funds as an unfunded liability replacement financing pursuant to Public Acts 88-593 and 93-009

<sup>2</sup> Does not include million prospective GO Bond issuance currently estimated at \$515 million for Capital Improvement purposes in fiscal year 2007. There have been no GO Bond issuances in fiscal year 2007 to date, and the current estimate for issuance of \$515 million in fiscal year 2007 is subject to change.

## DEBT SERVICE PAYMENTS

Debt service of the State's GO Bonds is paid from the GOBRI Fund. The GOBRI Fund receives transfers from the Road Fund to pay debt service on bonds issued for Transportation A Highways purposes, from the School Infrastructure Fund and the General Revenue Fund to pay debt service on bonds issued under Section 5(e) of the Bond Act and from the General Revenue Fund to pay debt service on bonds issued for all other purposes.

Not including debt service on short term debt certificates as may be from time to time outstanding, the following table shows debt service payments on GO Bonds from fiscal year 2002 through 2006 and the funds from which the transfers originate.

**TABLE 11**  
**GENERAL OBLIGATION BONDS**  
**DEBT SERVICE PAYMENTS<sup>1</sup>**  
**(\$ IN MILLIONS)**

	<b>FY 03</b>	<b>FY 04</b>	<b>FY 05</b>	<b>FY 06</b>	<b>FY 07</b>
Road Fund	\$215.0	\$189.3	\$237.5	\$258.5	\$256.3
School Infrastructure Fund	127.5	154.6	196.7	225.9	231.1
General Funds	628.9	576.1	664.5	668.8	692.2
General Funds-Pension <sup>1</sup>	-	481.0	496.2	496.2	496.2

<sup>1</sup> Interest on General Obligation Pension Bonds for FY 2004 was funded from Pension Bond proceeds. Principal and Interest on the Pension Bonds is funded with corresponding reductions to the Unfunded Actuarial Accrued Liability payments appropriated from the general funds as an unfunded liability replacement financing pursuant to Public Acts 88-593 and 93-009.

### MEASURES OF DEBT BURDEN

Tables 12, 13, 14 and 15 show various measures of the relative burden of the State's general obligation debt and debt service.

**TABLE 12**  
**RATIO OF GENERAL OBLIGATION DEBT SERVICE**  
**TO TOTAL GENERAL AND ROAD FUND APPROPRIATIONS**  
**FISCAL YEARS 2002-2006**

<b>Fiscal Year</b>	<b>Total Expenditures<sup>1</sup> (In Millions)</b>	<b>Capital Improvement Bonds<sup>2</sup> % of Expenditures</b>	<b>Pension Bonds % of Expenditures</b>
2002	\$27,022	3.15	-
2003	26,560	3.67	-
2004	26,915	3.39	1.84
2005	26,804	4.10	1.85
2006	27,842	4.14	1.78

<sup>1</sup> Includes aggregate appropriations from the general funds and the Road Fund as of the end of each fiscal year.

<sup>2</sup> Includes debt service on general obligation refunding bonds for capital improvement purposes.

**TABLE 13**  
**RATIO OF GENERAL OBLIGATION DEBT**  
**TO ILLINOIS PERSONAL INCOME**  
**FISCAL YEARS 2002-2006**

<b>Fiscal Year</b>	<b>Illinois Personal Income<sup>1</sup> (In Billions)</b>	<b>Capital Improvement and Refunding Bonds % of Personal Income</b>	<b>Pension Bonds % of Personal Income</b>
2002	\$416.1	1.83	-
2003	432.5	2.04	2.31
2004	453.1	2.11	2.21
2005	472.7	2.10	2.12
2006	495.6	2.07	2.02

<sup>1</sup> U.S. Department of Commerce, Bureau of Economic Analysis.

**TABLE 14**  
**GENERAL OBLIGATION DEBT PER CAPITA**  
**FISCAL YEARS 2002-2006**

	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006<sup>3</sup></b>
Population (in Thousands) <sup>1</sup>	12,532	12,582	12,632	12,763	12,827
Capital Improvement and Refunding Bonds	\$609	\$700	\$757	\$775	\$799
Pension Bonds Debt per Capita <sup>2</sup>	-	\$795	\$792	\$784	\$780

<sup>1</sup> U.S. Department of Commerce, Bureau of the Census, July 2005

<sup>2</sup> Approximately 73% of the Pension Bond debt per capita is offset by corresponding unfunded pension liability per capita

<sup>3</sup> GOMB Estimate. Population assumed to grow at 0.5% over year 2005

**TABLE 15**  
**RATIO OF GENERAL OBLIGATION DEBT TO EQUALIZED ASSESSED VALUATION<sup>1</sup>**  
**FISCAL YEARS 2001-2005**

<b>Equalized Assessed Value ("EAV")</b>		<b>Capital Improvement and Refunding Bonds</b>		<b>Pension Bonds</b>	
<b>Year</b>	<b>(\$ Millions)</b>	<b>(\$ Millions)</b>	<b>% of EAV</b>	<b>(\$ Millions)</b>	<b>% of EAV</b>
2001	\$220,330	\$6,599.6	3.00	\$-	-
2002	240,810	7,629.9	3.17	-	-
2003	259,727	8,812.6	3.39	10,000.0	3.85
2004	277,898	9,556.3	3.44	10,000.0	3.60
2005 <sup>1</sup>	290,993	9,893.0	3.40	10,000.0	3.44

Source: Illinois Department of Revenue

<sup>1</sup> Estimate provided by the Illinois Department of Revenue

**TABLE 16**  
**MATURITY SCHEDULE - GENERAL OBLIGATION BONDS**

Bond Issuances through January 2, 2007

Fiscal Year June 30	General Obligation Capital Improvement Bonds							General Obligation Pension Bonds							Total
	Anti-Pollution	Multiple Purpose	Refunding	Total Principal	Total Interest	Total Debt Service	Total Principal	Total Interest	Total Debt Service	Total Principal	Total Interest	Total Debt Service	Total Principal	Total Interest	
2007	4,960,000	425,954,579	146,678,057	577,592,635	602,035,182	1,179,627,817	-	496,200,000	496,200,000	-	496,200,000	496,200,000	50,000,000	496,200,000	1,675,827,817
2008	4,560,000	415,074,415	147,635,980	567,270,394	595,643,847	1,162,914,241	50,000,000	496,200,000	546,200,000	50,000,000	496,200,000	546,200,000	50,000,000	496,200,000	1,709,114,241
2009	2,360,000	386,575,376	156,015,768	544,951,143	582,714,199	1,127,665,343	50,000,000	494,950,000	544,950,000	50,000,000	493,550,000	543,550,000	50,000,000	493,550,000	1,672,615,343
2010	800,000	402,739,814	161,524,938	565,064,753	523,606,462	1,088,671,215	50,000,000	491,900,000	541,900,000	50,000,000	491,900,000	541,900,000	50,000,000	491,900,000	1,632,221,215
2011	-	356,541,202	187,278,829	543,820,031	507,621,912	1,051,441,943	100,000,000	490,125,000	590,125,000	100,000,000	486,375,000	586,375,000	100,000,000	486,375,000	1,551,113,489
2012	-	334,898,439	168,335,000	503,233,439	457,755,060	960,988,499	100,000,000	482,525,000	582,525,000	100,000,000	478,575,000	578,575,000	100,000,000	478,575,000	1,430,328,091
2013	-	254,630,751	253,080,000	507,710,751	417,456,668	925,167,419	100,000,000	474,525,000	574,525,000	100,000,000	470,175,000	565,175,000	125,000,000	470,175,000	1,351,012,531
2014	-	256,489,607	252,970,000	509,459,607	371,826,009	881,285,616	175,000,000	458,212,500	633,212,500	175,000,000	458,212,500	633,212,500	175,000,000	458,212,500	1,272,365,875
2015	-	385,035,720	145,125,000	530,160,720	321,592,371	851,753,091	275,000,000	438,412,500	713,412,500	275,000,000	438,412,500	713,412,500	275,000,000	438,412,500	1,269,050,788
2016	-	412,671,341	105,165,000	517,836,341	297,135,809	814,972,150	325,000,000	424,800,000	749,800,000	325,000,000	424,800,000	749,800,000	325,000,000	424,800,000	1,264,725,179
2017	-	408,976,341	81,070,000	490,046,341	265,791,190	755,837,531	375,000,000	408,712,500	783,712,500	375,000,000	408,712,500	783,712,500	375,000,000	408,712,500	1,257,397,163
2018	-	395,607,806	71,125,000	466,732,806	230,167,928	696,900,734	450,000,000	390,150,000	840,150,000	450,000,000	390,150,000	840,150,000	450,000,000	390,150,000	1,254,353,271
2019	-	376,102,317	59,060,000	435,162,317	203,991,058	639,153,375	525,000,000	367,200,000	892,200,000	525,000,000	367,200,000	892,200,000	525,000,000	367,200,000	1,292,113,542
2020	-	361,251,629	48,110,000	409,361,629	185,139,158	594,500,788	575,000,000	340,425,000	915,425,000	575,000,000	340,425,000	915,425,000	575,000,000	340,425,000	1,249,342,542
2021	-	336,645,883	56,575,000	393,220,883	158,091,797	551,312,679	625,000,000	311,100,000	936,100,000	625,000,000	311,100,000	936,100,000	625,000,000	311,100,000	1,245,360,833
2022	-	367,357,410	7,670,000	375,027,410	128,947,415	503,974,825	700,000,000	279,225,000	979,225,000	700,000,000	279,225,000	979,225,000	700,000,000	279,225,000	1,241,286,250
2023	-	358,492,922	-	358,492,922	115,191,740	473,684,663	775,000,000	243,525,000	1,018,525,000	775,000,000	243,525,000	1,018,525,000	775,000,000	243,525,000	1,238,231,917
2024	-	322,653,968	-	322,653,968	91,549,303	414,203,271	875,000,000	157,097,917	1,032,097,917	875,000,000	157,097,917	1,032,097,917	875,000,000	157,097,917	1,236,097,917
2025	-	281,388,835	-	281,388,835	78,524,707	359,913,542	975,000,000	109,650,000	1,084,650,000	975,000,000	109,650,000	1,084,650,000	975,000,000	109,650,000	1,204,370,000
2026	-	272,030,000	-	272,030,000	61,887,542	333,917,542	1,100,000,000	56,100,000	1,156,100,000	1,100,000,000	56,100,000	1,156,100,000	1,100,000,000	56,100,000	1,204,131,833
2027	-	260,945,000	-	260,945,000	48,315,833	309,260,833	-	-	-	-	-	-	-	-	83,118,333
2028	-	226,605,000	-	226,605,000	35,456,250	262,061,250	10,000,000,000	10,460,275,000	20,460,275,000	10,000,000,000	10,460,275,000	20,460,275,000	10,000,000,000	10,460,275,000	37,059,271,449
2029	-	195,370,000	-	195,370,000	24,336,917	219,706,917	-	-	-	-	-	-	-	-	-
2030	-	140,260,000	-	140,260,000	16,837,917	157,097,917	-	-	-	-	-	-	-	-	-
2031	-	96,215,000	-	96,215,000	10,958,083	107,173,083	-	-	-	-	-	-	-	-	-
2032	-	37,335,000	-	37,335,000	7,325,000	44,660,000	-	-	-	-	-	-	-	-	-
2033	-	42,625,000	-	42,625,000	5,406,833	48,031,833	-	-	-	-	-	-	-	-	-
2034	-	80,795,000	-	80,795,000	2,323,333	83,118,333	-	-	-	-	-	-	-	-	-
<b>Total</b>	<b>12,680,000</b>	<b>8,191,268,353</b>	<b>2,047,418,571</b>	<b>10,251,366,924</b>	<b>6,347,629,524</b>	<b>16,598,996,449</b>	<b>10,000,000,000</b>	<b>10,460,275,000</b>	<b>20,460,275,000</b>	<b>10,000,000,000</b>	<b>10,460,275,000</b>	<b>20,460,275,000</b>	<b>10,000,000,000</b>	<b>10,460,275,000</b>	<b>37,059,271,449</b>

**General Obligation Debt Service payments in progress for Fiscal Year 2007:**

<b>01/02/07</b>	3,880,000	254,979,579	99,123,057	357,982,635	395,584,571	753,567,206	-	248,100,000	248,100,000	-	248,100,000	248,100,000	-	248,100,000	1,001,667,206
<b>06/30/07</b>	1,080,000	170,975,000	47,555,000	219,610,000	206,450,611	426,060,611	-	496,200,000	496,200,000	-	496,200,000	496,200,000	-	496,200,000	674,160,611
<b>FY 2007</b>	4,960,000	425,954,579	146,678,057	577,592,635	602,035,182	1,179,627,817	-	496,200,000	496,200,000	-	496,200,000	496,200,000	-	496,200,000	1,675,827,817

## REVENUE BONDS

Revenue bonds are either those bonds for which the State dedicates a specific revenue source for debt service or those bonds under which the State is committed to retire debt issued by certain authorities or municipalities created and organized pursuant to law and operating within the State. The State's commitment is based upon various Illinois statutes and upon contractual arrangements with the issuers. Table 17 identifies the type and current level of revenue bonded indebtedness. A description of each bond program follows the table.

**TABLE 17**  
**REVENUE BONDS**  
**(AS OF JUNE 30, 2006)**

<b>Revenue Bond Program</b>	<b>Bonds Outstanding</b>
Build Illinois (Sales Tax Revenue Bonds)	\$2,319,562,614
Metropolitan Exposition and Auditorium Authorities - Civic Center Program	122,895,732
MPEA <sup>1</sup> - Dedicated State Tax Revenue Bonds	202,545,000
MPEA <sup>1,2</sup> - McCormick Place Expansion Project and Refunding Bonds	2,206,192,821
Illinois Sports Facilities Authority	485,098,042
Illinois Certificates of Participation	27,570,000
<b>Total</b>	<b>\$5,363,864,208</b>

<sup>1</sup> Metropolitan Pier and Exposition Authority ("MPEA")

<sup>2</sup> Bonds outstanding include capital appreciation bonds expressed in the amount of original principal issuance

### **BUILD ILLINOIS**

The Build Illinois program funds initiatives in business development, infrastructure construction and replacement, education, and environmental protection. The Build Illinois Bonds are dedicated State tax revenue bonds. The current Build Illinois bond authorization is \$3,806 million. Public Act 93-0839 (effective July 30, 2004) amended the Build Illinois Bond Act, 30 ILCS 425 et. seq., to include restrictions similar to those contained in the GO Bond Act.

The Build Illinois Fund receives 3.8 percent of State sales tax collections to support debt service on Build Illinois Bonds and project spending. To the extent these revenues are insufficient in any month to provide specified amounts set forth in law to secure Build Illinois Bonds, an additional amount equal to the deficiency will be paid from the State's sales tax collections.

Build Illinois Bonds are limited obligations of the State payable solely from the specified State tax receipts. Build Illinois Bonds are not general obligations of the State and are not secured by a pledge of the full faith and credit of the State. The holders of Build Illinois Bonds may not require the levy or imposition of any taxes or the application of other State revenue or funds to the payment of the bonds, except for the specified tax revenues pledged to the bonds.

### **METROPOLITAN EXPOSITION AND AUDITORIUM AUTHORITIES—CIVIC CENTER PROGRAM**

In 1989, the GOMB was authorized to issue Civic Center Bonds. Prior to this change, eligible civic center authorities, and later the Department of Commerce and Community Affairs, issued state-supported bonds to finance the development of community civic centers.

State of Illinois Civic Center Bonds are direct, limited obligations of the State payable from and secured by an irrevocable pledge and lien on moneys deposited in the Illinois Civic Center Bond Retirement and Interest Fund. The payment of debt service is subject to annual appropriation by the General Assembly. The bonds are not general obligations of the State and are not secured by a pledge of the full faith and credit of the State. The bondholders may not require the levy or imposition of any taxes or the application of other State revenues or funds to the payment of the bonds.

## **METROPOLITAN PIER AND EXPOSITION AUTHORITY—DEDICATED STATE TAX REVENUE BONDS**

Legislation effective in July 1984 dedicated a revenue stream from a variety of State sources to provide financing for the North Building expansion of the McCormick Place complex in Chicago and to redeem outstanding Exposition Building Revenue Bonds. These bonds are secured primarily by revenues from State sales and hotel taxes. The Dedicated State Tax Revenue Bonds are special obligations of the Metropolitan Pier and Exposition Authority (“MPEA”); neither the full faith and credit nor the taxing power of the State, other than the specific dedicated taxes, is pledged to the payment of the principal or interest on the bonds. Debt service on the bonds is subject to annual appropriation.

## **METROPOLITAN PIER AND EXPOSITION AUTHORITY—EXPANSION PROJECT BONDS**

MPEA is authorized to issue McCormick Place Expansion Project Bonds. These bonds are secured by locally imposed taxes including hotel/motel, restaurant, car rental and airport departure taxes. Surplus from the Illinois Sports Facilities Authority hotel tax also is pledged as security for the bonds. If revenues from the taxes imposed by MPEA are insufficient to pay debt service on the Expansion Project Bonds, remaining State sales tax revenues, following required deposits to the Build Illinois Fund, are pledged to meet the deficiency.

## **ILLINOIS SPORTS FACILITIES AUTHORITY**

The Illinois Sports Facilities Authority (“ISFA”) was created in 1987, with authorization to finance construction of a professional sports stadium within the City of Chicago. Pursuant to legislation effective June 1, 2001, ISFA was authorized to finance reconstruction of a stadium for the Chicago Bears and related lakefront improvements in Chicago (the “*Soldier Field Project*”). Debt issued by ISFA is an obligation of ISFA and is not backed by the full faith and credit of the State. In 1989, ISFA issued \$150 million of revenue bonds to finance construction of a new Comiskey Park stadium, now known as U.S. Cellular Field, and such bonds were refunded in 1999 from the issuance by ISFA of revenue bonds (the “*1999 ISFA Bonds*”).

On October 12, 2001, ISFA issued \$399 million of revenue bonds to finance the Soldier Field Project (the “*2001 ISFA Bonds*”). The 1999 ISFA Bonds and the 2001 ISFA Bonds are payable, subject to appropriation, from (i) a \$10 million subsidy derived equally from State hotel tax revenues and amounts allocable to the City of Chicago under the State Revenue Sharing Act and (ii) an advance of State hotel tax revenues in the amount of \$23.425 million in fiscal year 2003, increasing by 5.615% each fiscal year thereafter, which advance is required to be repaid annually by receipts derived from a two percent hotel tax imposed by ISFA within the City of Chicago. In the event the ISFA tax is insufficient to repay the advance of State hotel tax revenues, the deficiency will be paid from additional amounts allocable to the City of Chicago under the State Revenue Sharing Act. The State expects that all amounts advanced as described in clause (ii) above will be repaid to the State.

In addition, in October 2003 ISFA issued \$42.535 million of additional revenue bonds (the “*2003 ISFA Bonds*”) to finance a portion of certain renovations to U.S. Cellular Field. The 2003 ISFA Bonds are payable from the same revenue sources as the 1999 ISFA Bonds and the 2001 ISFA Bonds.

## **CERTIFICATES OF PARTICIPATION**

Public Act 93-0839 provides that the State shall not enter into any third-party vendor or other arrangements relating to the issuance of certificates of participation or other forms of financing relating to the rental or purchase of office or other space, buildings, or land unless otherwise authorized by law. The State has issued two series of certificates of participation for the acquisition of real property, \$21.0 million in October 1995 and \$17.7 million in May 1996. The proceeds of these certificates were used to finance the construction of correctional facilities. The certificates are payable from lease or installment purchase payments which are subject to annual appropriation and are not a full faith and credit obligation of the State.

## **OTHER OBLIGATIONS**

The State has other long-term obligations in the form of lease-purchase payments. Third party vendors have issued certificates of participation to finance renovations and buildings which are leased to State agencies.

The State has additional contingent liabilities in the form of Moral Obligation Bonds which provide for presentation of an appropriation request to the General Assembly for debt service deficiencies – see “MORAL OBLIGATION BONDS”, and a statutory Continuing Appropriation of General Funds for lump-sum payments in excess of available loan loss reserves for certain guaranteed loan programs – see “AGRICULTURAL LOAN GUARANTEE PROGRAMS”.

**TABLE 18  
REVENUE BOND MATURITY SCHEDULE AS OF JUNE 30, 2006**

Year Ending June 30	Build Illinois	MPEA D.S.T.R.B.	MPEA Expansion Project	Civic Center Program	Sports Facilities Authority	Certificates of Participation	Illinois Participation	Total Principal	Total Interest	Total Debt Service
2007	130,697,627	19,920,000	51,525,000	7,175,000	10,620,000	1,660,000	1,660,000	221,597,627	189,085,791	410,683,417
2008	135,612,846	21,170,000	33,190,032	7,610,000	11,341,388	1,750,000	1,750,000	210,674,266	249,982,696	460,656,962
2009	134,571,350	22,515,000	40,601,052	8,100,000	12,906,033	1,850,000	1,850,000	220,543,434	246,773,178	467,316,613
2010	138,875,756	24,015,000	50,936,819	8,595,000	14,465,316	1,945,000	1,945,000	238,832,891	234,997,939	473,830,830
2011	140,254,169	25,595,000	63,289,090	9,085,000	2,786,432	2,055,000	2,055,000	243,064,692	231,727,191	474,791,883
2012	139,563,399	26,735,000	38,426,743	9,555,000	3,787,861	2,170,000	2,170,000	220,238,003	255,306,661	475,544,664
2013	142,912,124	28,145,000	36,491,366	10,095,000	4,742,354	2,305,000	2,305,000	224,690,844	254,456,439	479,147,284
2014	150,439,306	29,600,000	35,991,812	10,705,000	5,649,695	2,440,000	2,440,000	234,825,813	246,919,854	481,745,667
2015	148,446,038	4,850,000	36,234,751	11,415,000	6,517,832	2,590,000	2,590,000	210,053,621	246,494,275	456,547,896
2016	149,500,000	-	45,846,956	12,020,000	7,363,337	2,750,000	2,750,000	217,480,293	230,767,792	448,248,085
2017	134,480,000	-	50,075,228	5,488,409	8,151,095	2,915,000	2,915,000	201,109,733	236,915,032	438,024,764
2018	119,720,000	-	50,037,243	5,668,835	6,355,418	3,140,000	3,140,000	184,921,496	244,584,898	429,506,394
2019	106,730,000	-	57,165,083	5,875,462	6,569,442	-	-	176,339,987	243,965,398	420,305,385
2020	90,685,000	-	65,259,453	6,103,026	6,977,726	-	-	169,025,206	244,094,114	413,119,320
2021	75,995,000	-	104,202,400	5,405,000	7,374,846	-	-	192,977,246	207,455,279	400,432,525
2022	70,285,000	-	81,118,012	-	7,767,537	-	-	159,170,549	242,969,520	402,140,069
2023	57,960,000	-	140,272,495	-	8,156,172	-	-	206,388,667	197,936,950	404,325,616
2024	50,700,000	-	80,281,436	-	8,543,953	-	-	139,525,388	257,772,890	397,298,279
2025	49,505,000	-	85,297,449	-	8,891,669	-	-	143,694,118	253,221,949	396,916,067
2026	47,580,000	-	149,351,189	-	14,950,731	-	-	211,881,920	184,211,404	396,093,324
2027	38,765,000	-	180,115,836	-	31,842,372	-	-	250,723,208	138,094,117	388,817,325
2028	35,160,000	-	162,087,687	-	36,240,797	-	-	233,488,485	153,812,927	387,301,411
2029	14,125,000	-	169,405,321	-	41,040,210	-	-	224,570,531	144,334,519	368,905,050
2030	11,000,000	-	10,277,690	-	52,405,825	-	-	73,683,515	291,267,035	364,950,550
2031	6,000,000	-	9,145,954	-	75,355,000	-	-	90,500,954	274,131,221	364,632,175
2032	-	-	8,140,997	-	84,295,000	-	-	92,435,997	271,068,428	363,504,425
2033	-	-	7,243,844	-	-	-	-	7,243,844	267,750,831	274,994,675
2034	-	-	6,447,732	-	-	-	-	6,447,732	268,546,943	274,994,675
2035	-	-	5,737,216	-	-	-	-	5,737,216	269,257,459	274,994,675
2036	-	-	5,107,150	-	-	-	-	5,107,150	269,887,525	274,994,675
2037	-	-	4,545,622	-	-	-	-	4,545,622	270,449,053	274,994,675
2038	-	-	4,043,951	-	-	-	-	4,043,951	270,950,724	274,994,675
2039	-	-	3,600,523	-	-	-	-	3,600,523	271,394,152	274,994,675
2040	-	-	3,202,467	-	-	-	-	3,202,467	271,792,208	274,994,675
2041	-	-	66,137,223	-	-	-	-	66,137,223	208,857,452	274,994,675
2042	-	-	265,360,000	-	-	-	-	265,360,000	9,638,738	274,998,738
<b>Total</b>	<b>2,319,562,614</b>	<b>202,545,000</b>	<b>2,206,192,821</b>	<b>122,895,732</b>	<b>485,098,042</b>	<b>27,570,000</b>	<b>27,570,000</b>	<b>5,363,864,208</b>	<b>8,350,872,582</b>	<b>13,714,736,790</b>

Note: Columns may not add due to rounding.  
Total Interest in 2031 and thereafter is largely comprised of interest on capital appreciation bonds issued by MPEA.

## MORAL OBLIGATION BONDS

Currently, eight entities in the State may issue moral obligation bonds. The moral obligation pledge generally provides that in the event the authority issuing moral obligation bonds determines that revenue available to the authority will be insufficient for the payment of principal and interest on such bonds during the next State fiscal period, the authority shall certify to the Governor the amount required to pay such principal and interest and any amounts withdrawn from bond reserve funds to pay principal and interest on moral obligation bonds. The Governor shall then submit the amounts so certified to the General Assembly. The Governor's recommendations for these and all other State appropriations are a matter of executive discretion. Thus, the moral obligation pledge does not constitute a legally enforceable obligation of the Governor to recommend a State appropriation. Moreover, the General Assembly is not statutorily required to make an appropriation for the amount so certified by the authority, nor must the Governor sign any such appropriation bill if passed by the General Assembly.

Debt evidenced by moral obligation bonds is not debt of the State, and is not secured by any State funds.

**TABLE 19**  
**MORAL OBLIGATION BOND AUTHORITIES' DEBT<sup>1</sup>**  
**(AS OF JUNE 30, 2006, \$ IN MILLIONS)**

<b>Issuing Authority</b>	<b>Moral Obligation Bonds Outstanding</b>
Illinois Housing Development Authority	\$105.3
Southwestern Illinois Development Authority	45.8
Quad Cities Regional Economic Development Authority	0.0
Upper River Valley Development Authority	21.3
Tri-County River Valley Development Authority	0.0
Will-Kankakee Regional Development Authority	0.0
Western Illinois Economic Development Authority	0.0
Illinois Finance Authority <sup>2,3</sup>	118.1
<b>Total</b>	<b>\$290.5</b>

<sup>1</sup> The amounts listed include only those bonds containing a moral obligation pledge.

<sup>2</sup> The Illinois Rural Bond Bank, Illinois Research Park Authority and the Illinois Development Finance authorities were consolidated into the Illinois Finance Authority, which was created on January 1, 2004. Amount reflects outstanding moral obligation bonds issued by the Illinois Finance Authority and predecessor authorities.

<sup>3</sup> Subject to the approval of the Governor pursuant to the Illinois Finance Authority Act, an anticipated issuance of approximately \$35 million of moral obligation bonds by the Illinois Finance Authority may be issued 2007 for the Central Cities Film Studio project.

From time to time, the State has received notices from certain entities which have issued moral obligation bonds that insufficient monies are available for the payment of principal and interest on one or more series of moral obligation bonds or that amounts withdrawn from bond reserve funds to pay principal and interest on moral obligation bonds have not been replenished. The aggregate principal amount of the 15 requested appropriations to date is approximately \$11 million. Including the amounts requested in the fiscal year 2007 budget, all such amounts have been appropriated by the General Assembly.

The State does not have a legal obligation to pay any such amounts and cannot predict whether appropriations for such amounts will be enacted. No assurance can be given that future requests for state appropriation will not be received by the State or that such requests will not be for material amounts. Further, no assurance can be given that an appropriation would be enacted with respect to such future request.

## AGRICULTURAL LOAN GUARANTEE PROGRAM

The Illinois Finance Authority (the "IFA", as successor to the Illinois Farm Development Authority), is authorized at 20 ILCS 3501 Article 830 et. seq., (the "Loan Program"), to issue up to \$235 million in guarantees for loans by financial institutions ("Secured Lenders") to agriculture and agribusiness Borrowers. Under the Program, Secured

Lenders may receive a lump-sum payment up to a maximum of 85% of a remaining loan balance in the event of a default. The IFA currently maintains two reserve funds, (i) The Illinois Agricultural Loan Fund, and (ii) The Illinois Farmer & Agribusiness Loan Guarantee Fund (collectively, the "*Reserve Funds*"), from which default lump-sum payments may be made. As of December 31, 2006, the available balances in the Reserve Funds held by the IFA were \$10.8 million and \$8.1 million, respectively.

These Reserve Funds are further backed by a "continuing appropriation" of the State's General Funds as a full faith and credit general obligation of the State. As of December 31, 2006, the IFA Loan Programs secure: (i) 221 loans in the amount of \$52.2 million in Illinois Agricultural Loans and (ii) 91 loans in the amount of \$49.5 million Illinois Farmer & Agribusiness Loans. In total, 85 percent of these two Loan Programs or \$86.5 million is guaranteed by the State. To date, there has not been a required transfer from the State's General Funds for default lump-sum payments under the Loan Program.

Loans made pursuant to the Loan Program may be secured for up to five years, are subject to annual renewal by the IFA, and may be discontinued prior to maturity if a Secured Lender fails to properly monitor the Borrower or the loan collateral. Secured Lenders under the Loan Program covenant to timely pursue collateral recovery upon receiving a lump-sum "default" payment, and must bear the first 15% of losses realized after collateral recovery.

In November 2006, the IFA extended a \$15 million State guarantee to a \$24.5 million loan by Fifth Third Bank (the Secured Lender) to Bio-fuels Company of America (the Borrower), to construct, own and operate a 45 million gallon per year bio-diesel fuel plant located in Danville, Illinois. The Borrower has entered a guaranteed supply agreement and 20% equity partnership with Bunge North America, to provide soy bean oil, a principal commodity required for production of bio-diesel fuel.

## PENSION SYSTEMS

The State has five Retirement Systems which provide benefits upon retirement, death or disability to employees and beneficiaries. The five Retirement Systems (collectively, the “*Retirement Systems*”) are:

1. Teachers’ Retirement System of the State of Illinois (the “*TRS*”)
2. State Universities Retirement System (the “*SURS*”)
3. State Employees’ Retirement System of Illinois (the “*SERS*”)
4. Judges Retirement System of Illinois (the “*JRS*”)
5. General Assembly Retirement System (the “*GARS*”)

Pursuant to the Illinois Pension Code, as amended (the “*Pension Code*”), the State and active employee members of the systems are responsible for funding employer contributions of the Retirement Systems. The Illinois Constitution guarantees that members’ retirement benefits, once granted, cannot be diminished or impaired.

Members of each Retirement System, as a condition of participation, contribute a portion of their annual salary. The member’s contribution rate ranges from 4 to 12.5 percent depending on the fund to which contributions are deposited and whether or not the member participates in the federal Social Security program. Benefits paid to retired members, generally are based on a fixed benefit plan. Under this type of plan, benefits are generally computed as a percentage of final average salary multiplied by the number of years of service the employee has worked at the time of retirement.

Actuarial services are retained by each Retirement System to report on its aggregate membership, fair market value of assets, the actuarially determined aggregate liability for benefits, and its Unfunded Accrued Actuarial Liability (or “*UAAL*”). The most recently available Actuary Reports as of fiscal year ending June 30, 2006 are summarized for all Retirement Systems:

- Total membership of 677,738 consisting of 305,989 active members, 188,973 inactive members entitled to benefits and 182,776 retired members and beneficiaries.
- Approximately \$62.3 billion of assets at fair market value, approximately \$103.1 billion in actuarially determined accrued liability, and a UAAL of approximately \$40.7 billion, or a funded ratio of 60.5%, which increased slightly from a funded ratio of 60.3% as of June 30, 2005.

The following chart sets forth the number of participants, assets, liabilities and UAAL for each individual Retirement System as of June 30, 2006:

**TABLE 20  
RETIREMENT SYSTEMS’ PENSION FUND STATISTICS**

Retirement System	Participants(As of June 30, 2006)				\$ in millions (As of June 30, 2006)		
	Active Members	Inactive / Entitled to Benefits	Retirees and Beneficiaries	Total	Assets <sup>1</sup>	Liabilities <sup>2</sup>	UAAL
TRS	155,946	94,594	85,153	335,693	\$36,584.9	\$58,996.9	\$22,412.0
SURS	80,869	72,606	41,638	195,113	14,175.1	21,689.0	7,513.9
SERS	68,075	21,660	54,678	144,413	10,899.9	20,874.5	9,974.6
JRS	917	30	912	1,859	599.2	1,291.4	692.2
GARS	182	83	395	660	82.3	221.7	139.4
<b>Total</b>	<b>305,989</b>	<b>188,973</b>	<b>182,776</b>	<b>677,738</b>	<b>\$62,341.4</b>	<b>\$103,073.5</b>	<b>\$40,732.1</b>

<sup>1</sup> Net assets are reported at fair market value per Governmental Accounting Standards Board Statement 25.

<sup>2</sup> Actuarially determined accrued cost of projected benefits.

### STATE LAW REQUIREMENTS FOR RETIREMENT SYSTEMS FUNDING

State law regulates the State’s funding of the Retirement Systems. Public Act 88-593, effective July 1, 1995, created a 50-year funding schedule for the Retirement Systems which requires the State to contribute each year, starting with fiscal year 2011, the level percentage of payroll sufficient to cause the assets of the Retirement Systems to equal 90 percent of the total accrued liabilities by the end of fiscal year 2045. In fiscal years 1997 through 2010,

contributions as a percentage of payroll are increased each year such that by fiscal year 2010, the contribution rate is at the same level as required for years 2011 through 2045. The legislation also provided for continuing appropriations to the Retirement Systems beginning in fiscal year 1996. This provision requires the State to provide contributions to the Retirement Systems without being subject to the annual appropriation process. Except as provided for fiscal years 2006 and 2007 in connection to certain pension benefit reform measures pursuant to Public Act 94-4 (described below), in the event that the General Assembly fails to appropriate the amounts certified by the Retirement Systems, Public Act 88-593 provides for payments to be transferred by the Comptroller and the Treasurer to the Retirement Systems, in amounts sufficient to meet their requirements.

## **ISSUANCE OF GO PENSION FUNDING BONDS AND ALLOCATION OF PROCEEDS**

On June 12, 2003, the State issued \$10 billion of GO Pension Funding Bonds. The net proceeds of the GO Pension Funding Bonds were used to (i) reimburse the State's General Revenue Fund for a portion of the contributions made to the Retirement Systems for the last quarter of the State's fiscal year 2003, or a total of \$300 million, (ii) reimburse the State's General Revenue Fund for the State's contributions to the Retirement Systems for the State's fiscal year 2004, up to a total of \$1.86 billion, and (iii) fund a portion of the UAAL for the net balance of the proceeds after capitalized interest and issuance costs, or \$7.3 billion. The net proceeds of the GO Pension Funding Bonds were not sufficient to fully fund the UAAL.

## **FUTURE STATE CONTRIBUTIONS TO RETIREMENT SYSTEMS**

Following the receipt of proceeds of the GO Pension Funding Bonds, pursuant to the Pension Code, the State's contributions to the Retirement Systems from the General Revenue Fund for fiscal year 2005 and thereafter, except as provided expressly in connection with the Pension Act for fiscal years 2006 and 2007, will be decreased by the debt service payments for such fiscal year on the then outstanding GO Pension Funding Bonds to reflect the proceeds already received. Contributions for each fiscal year with respect to each Retirement System will not exceed an amount equal to (i) the amount of the required State contribution that would have been calculated under the provisions of the Pension Code if such Retirement System had not received its allocation of net proceeds of GO Pension Funding Bonds (other than Reimbursement Amounts) as described in the preceding paragraph, minus (ii) that portion of the State's total debt service payments for that fiscal year on the GO Pension Funding Bonds that is the same as such Retirement System's portion of the total net proceeds transferred to the Retirement Systems as a whole (other than the Reimbursement Amount).

The State, through its legislation, may modify from time to time its computation methodology for purposes of calculating net UAAL.

## **PUBLIC ACT 94-4**

Public Act 94-4, effective June 1, 2005 (the "*Pension Act*"), made certain changes to plan benefit provisions which are expected to reduce future funding requirements. Certain provisions of the Pension Act are summarized below:

- New benefit increases are prohibited unless there is a specifically identified adequate additional funding source upon adoption of the benefit, and that all such benefit increases will expire five years after their effective date, unless extended by an act of the General Assembly.
- The Money Purchase Option is discontinued for TRS and SURS for participants employed after July 1, 2005. The Option provides that a member is entitled to an annuity computed under the defined benefit formula or the Money Purchase Option, whichever is greater. Employee contributions are matched at 140% and converted to an actuarially equivalent annuity. Under the Pension Act, the Illinois Comptroller assumes the role of setting each one-year Money Purchase Rate for grandfathered participants (those employed prior to July 1, 2005). Taking into account historical and projected future SURS assets performance, and giving affect to certain constitutional provisions, the Comptroller set the 2007 Money Purchase Option rate to 8.0%, a downward revision from 8.5% for 2006.
- Local employers must fund the additional cost of pension benefits attributable to pay increases during the final four years of employment that exceed 6%.

- The Early Retirement Option (ERO) for TRS, which replaces the ERO that expired June 30, 2005, increases the required member and school district contributions and increases the service requirement for unreduced benefits from 34 to 35 years. TRS members who have notified their employer by June 1, 2005 of their intent to retire by July 1, 2007 remain eligible to retire under the prior ERO.
- Local employers are required to pay the normal cost related to sick leave granted in excess of the normal allotment.
- Payments into the Retirement Systems for fiscal year 2006 and 2007 are set to \$1,431.7 million and \$1,868.9 million respectively, which include debt service of approximately \$496 million each year required for the GO Pension Funding Bonds issued in fiscal year 2003. Contributions for normal and unfunded pension costs will resume under the 50-year funding schedule pursuant to Public Act 88-593 beginning in fiscal year 2008, adjusted for debt service on the GO Pension Funding Bonds as described further herein.

## FUNDING FOR RETIREMENT SYSTEMS

One measure of the fiscal condition of retirement systems, the degree of funding or the funding ratio, is the ratio of net assets to total liabilities. Table 21 summarizes the degree of funding for the Retirement Systems from fiscal year 2002 through fiscal year 2006.

**TABLE 21**  
**PENSION SYSTEMS DEGREE OF FUNDING**  
**FISCAL YEARS ENDING JUNE 30<sup>TH</sup> 2002-2006**  
(\$ IN MILLIONS)

Fiscal Year	Total Assets <sup>1</sup>	Liabilities <sup>2</sup>	Ratio (%)
2002	40,252.6	75,198.2	53.5%
2003	40,721.2	83,825.2	48.6%
2004	54,738.9	89,832.4	60.9%
2005	58,577.8	97,178.1	60.3%
2006	62,341.4	103,073.5	60.5%

<sup>1</sup> Net assets are reported at fair market value per Governmental Accounting Standards Board Statement 25.

<sup>2</sup> Actuarially determined accrued cost of projected benefits.

In fiscal year 2004, in addition to its then current obligations to the Retirement Systems for fiscal year 2004 in the amount of \$1.86 billion, the State appropriated approximately \$7.3 billion to the Retirement Systems from the proceeds of the GO Pension Funding Bonds previously discussed.

Table 21 reflects the fair market value of the total assets of the Retirement Systems and the actuarially determined accrued cost of projected benefits of the Retirement Systems as of the fiscal years of the State contained therein. The UAAL has increased from time to time as a result of State legislation increasing benefits to participants in the Retirement Systems without funding (now prohibited under the Pension Act), and increased or decreased based on performance of investments held within each such Retirement System. Notwithstanding the foregoing, no assurance can be given that the Retirement Systems' actuarial assumptions underlying the calculations of total liabilities of the Retirement Systems or underlying the calculations of the total assets of the Retirement Systems due to a reduced reinvestment rate on the Retirement Systems' investment portfolio could not be modified in a material manner from time to time in the future. Such modification could result in a significant increase (or decrease) in the UAAL of the Retirement Systems and, therefore, a significant increase (or decrease) in the obligations of the State. In addition, the UAAL may be affected by certain other factors, including, without limitation, inflation, changes in the Pension Code, and changes in benefits provided or in the contribution rates of the State.

## FINANCIAL DATA FOR RETIREMENT SYSTEMS

The tables that follow provide information on the assets, liabilities, income and expenses for each Retirement System for fiscal years 2000 through 2005. The data were obtained from the audited financial statements of the

Retirement Systems. Audited financial statements for the fiscal year ending June 30, 2006 are anticipated on or about the month of February 2006.

**TABLE 22**  
**STATE RETIREMENT SYSTEMS**  
**FISCAL YEAR 2005**  
(\$ IN THOUSANDS)

	<b>SERS</b>	<b>TRS</b>	<b>SURS</b>	<b>GARS</b>	<b>JRS</b>	<b>Total</b>	<b>Self Managed Plan State Universities<sup>1</sup></b>
Begin, Net Assets <sup>2</sup>	9,990,186.9	31,544,729.3	12,586,304.7	83,208.0	534,579.8	54,739,008.7	275,074.9
<b>Income</b>							
Member contributions	209,334.2	761,790.0	251,939.6	1,451.3	13,268.5	1,237,783.6	33,645.8
State contributions	427,434.6	906,749.4	285,423.3	4,575.0	32,043.0	1,656,225.3	27,411.7
Investment income	953,579.2	3,330,039.2	1,279,618.1	7,642.5	50,849.0	5,621,728.0	22,346.7
Other		168,813.0				168,813.0	
<b>Expenditures</b>							
Benefits	1,063,970.4	2,553,102.9	1,004,452.2	13,363.3	64,539.6	4,699,428.4	917.5
Refunds	14,105.3	59,395.8	35,775.9	23.2	740.5	110,040.7	7,380.9
Administration	8,311.3	14,403.7	12,087.1	317.1	460.8	35,580.0	
Other			692.8			692.8	
<b>Equity Transfer</b>							
Ending Net Asset							
Balance	10,494,147.9	34,085,218.5	13,350,277.6	83,173.2	564,999.4	58,577,816.7	350,180.7
Actuarial Liabilities <sup>3</sup>	19,304,646.6	56,075,029.0	20,349,000.0	212,905.7	1,236,512.1	97,178,093.4	N/A
Unfunded Accrued							
Liability	8,810,498.7	21,989,811.0	6,999,600.0	129,632.6	671,512.7	38,600,276.7	N/A
Asset/Liability Ratio	54.4%	60.8%	65.6%	39.1%	45.7%	60.3%	N/A

<sup>1</sup>The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

<sup>2</sup>Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

<sup>3</sup>Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding

**TABLE 23**  
**STATE RETIREMENT SYSTEMS**  
**FISCAL YEAR 2004**  
(\$ IN THOUSANDS)

	<b>SERS</b>	<b>TRS</b>	<b>SURS</b>	<b>GARS</b>	<b>JRS</b>	<b>Total</b>	<b>Self Managed Plan State Universities<sup>1</sup></b>
Begin, Net Assets <sup>2</sup>	7,502,111.4	23,124,823.1	9,714,547.3	49,676.3	330,053.6	40,721,211.7	190,487.4
<b>Income</b>							
Member contributions	199,826.5	768,661.3	243,824.0	1,596.7	13,720.9	1,227,629.4	31,320.2
State contributions	1,864,673.4	5,361,851.8	1,757,546.9	32,951.8	178,593.1	9,195,617.0	25,769.1
Investment income	1,421,912.5	4,485,729.3	1,832,399.9	11,851.7	74,012.8	7,825,906.2	32,904.6
Other		127,573.4				127,573.4	
<b>Expenditures</b>							
Benefits	978,201.0	2,262,329.4	915,222.5	12,466.0	60,912.9	4,229,131.8	724.8
Refunds	12,442.6	48,019.6	34,453.4	97.8	439.6	95,453.0	4,681.6
Administration	7,693.3	13,560.5	11,516.5	304.7	448.1	33,523.1	
Other			821.1			821.1	
<b>Equity Transfer</b>							
Ending Net Asset Balance	9,990,186.9	31,544,729.3	12,586,304.7	83,208.0	534,579.8	54,739,008.7	275,074.9
Actuarial Liabilities <sup>3</sup>	18,442,664.8	50,947,451.0	19,078,583.0	207,592.7	1,156,093.0	89,832,384.5	N/A
Unfunded Accrued Liability	8,452,477.9	19,402,721.7	6,492,278.3	124,384.7	621,513.2	35,093,375.8	N/A
Asset/Liability Ratio	54.2%	61.9%	66.0%	40.1%	46.2%	60.9%	N/A

<sup>1</sup>The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

<sup>2</sup>Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

<sup>3</sup>Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding

**TABLE 24**  
**STATE RETIREMENT SYSTEMS**  
**FISCAL YEAR 2003**  
**(\$ IN THOUSANDS)**

	<b>SERS</b>	<b>TRS</b>	<b>SURS</b>	<b>GARS</b>	<b>JRS</b>	<b>Total</b>	<b>Self Managed Plan State Universities<sup>1</sup></b>
Begin, Net Asset Balance <sup>2</sup>	7,673,892.7	22,366,284.8	9,814,676.6	54,050.6	343,659.3	40,252,564.0	134,753.7
Income	696,296.3	2,814,134.9	780,905.0	7,154.8	44,119.0	4,342,610.0	60,404.3
Member contributions	285,209.3	732,020.5	245,243.1	1,954.2	12,905.0	1,277,332.1	30,658.0
State contributions	396,067.2	929,709.8	249,329.8	5,163.0	31,373.0	1,611,642.8	20,316.2
Investment income	15,019.8	1,060,852.1	250,398.3	(233.1)	(226.1)	1,325,811.0	4,993.2
Other	0.0	91,552.5	35,933.8	270.7	67.1	127,824.1	4,436.9
Expenditures	868,077.6	2,055,596.4	882,076.0	11,529.1	57,724.7	3,875,003.8	3,628.9
Benefits	831,486.6	1,998,622.3	836,661.7	11,131.5	56,714.5	3,734,616.6	670.5
Refunds	28,369.8	43,114.7	32,218.8	106.7	582.5	104,392.5	2,958.4
Administration	8,221.2	13,859.4	11,913.0	290.9	427.7	34,712.2	0.0
Other	0.0	0.0	1,282.5	0.0	0.0	1,282.5	0.0
Equity Transfer			1,041.7				(1,041.7)
Ending Net Asset Balance	7,502,111.4	23,124,823.3	9,714,547.3	49,676.3	330,053.6	40,721,211.9	190,487.4
Actuarial Liabilities <sup>3</sup>	17,593,980.0	46,933,432.0	18,025,032.0	196,510.1	1,076,232.0	83,825,186.1	N/A
Unfunded Accrued Liability	10,091,868.6	23,808,608.7	8,310,484.7	146,833.8	746,178.4	43,103,974.2	N/A
Asset/Liability Ratio	42.6%	49.3%	53.9%	25.3%	30.7%	48.6%	N/A

<sup>1</sup>The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

<sup>2</sup>Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

<sup>3</sup>Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding.

**TABLE 25**  
**STATE RETIREMENT SYSTEMS**  
**FISCAL YEAR 2002**  
(\$ IN THOUSANDS)

	<b>SERS</b>	<b>TRS</b>	<b>SURS</b>	<b>GARS</b>	<b>JRS</b>	<b>Total</b>	<b>Self Managed Plan State Universities<sup>1</sup></b>
Begin, Net Asset Balanced <sup>2</sup>	8,276,661.4	23,315,646.1	10,753,296.9	61,997.8	381,733.6	42,789,335.8	101,943.4
Income	36,920.6	864,522.7	(143,600.4)	2,359.0	15,525.4	775,727.3	33,685.8
Member contributions	196,915.4	681,151.8	251,573.7	1,552.3	12,487.3	1,143,680.5	25,904.0
State contributions	386,116.6	814,793.8	221,537.7	4,678.0	27,532.0	1,454,604.1	18,886.3
Investment income	(546,111.4)	(723,987.0)	(651,298.4)	(3,914.8)	(24,493.9)	(1,949,805.5)	(15,185.7)
Other	0.0	92,618.1	34,586.6	43.5	0.0	127,248.2	4,081.2
Expenditures	639,689.3	1,813,884.0	793,470.0	10,306.2	53,599.7	3,310,949.2	2,425.4
Benefits	617,918.5	1,759,748.7	743,267.1	9,953.2	52,822.3	3,183,709.8	2.8
Refunds	14,147.2	38,755.6	37,040.4	68.2	353.2	90,364.6	2,422.6
Administration	7,623.6	13,487.4	11,868.0	284.8	424.2	33,688.0	0.0
Other	0.0	1,892.3	1,294.5	0.0	0.0	3,186.8	0.0
Equity Transfer			(1,549.9)				1,549.9
Ending Net Asset Balance	7,673,892.7	22,366,284.8	9,814,676.6	54,050.6	343,659.3	40,252,564.0	134,753.7
Actuarial Liabilities <sup>3</sup>	14,291,044.6	43,047,674.0	16,654,041.0	184,582.5	1,020,846.8	75,198,188.9	N/A
Unfunded Accrued Liability	6,617,151.9	20,681,389.2	6,839,364.4	130,531.9	677,187.5	34,945,624.9	N/A
Asset/Liability Ratio	53.7%	52.0%	58.9%	29.3%	33.7%	53.5%	N/A

<sup>1</sup>The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

<sup>2</sup>Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

<sup>3</sup>Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding

**TABLE 26**  
**STATE RETIREMENT SYSTEMS**  
**FISCAL YEAR 2001**  
(\$ IN THOUSANDS)

	<b>SERS</b>	<b>TRS</b>	<b>SURS</b>	<b>GARS</b>	<b>JRS</b>	<b>Total</b>	<b>Self Managed Plan State Universities<sup>1</sup></b>
Begin, Net Asset Balance <sup>2</sup>	8,910,900.7	24,481,412.6	12,063,949.6	70,471.4	422,933.7	45,949,668.0	73,412.4
Income	(72,495.0)	449,933.5	(584,898.7)	1,068.6	8,175.1	(198,216.5)	28,605.1
Member contributions	173,778.7	643,563.3	221,581.5	1,407.6	12,291.1	1,052,622.2	20,218.7
State contributions	366,029.0	724,007.8	216,349.1	4,305.0	24,218.0	1,334,908.9	16,254.9
Investment income	(612,302.7)	(1,015,255.2)	(1,053,627.0)	(4,650.9)	(28,464.9)	(2,714,300.7)	(11,043.1)
Other	0.0	97,617.6	30,797.7	6.9	130.9	128,553.1	3,174.6
Expenditures	561,744.2	1,615,700.0	723,227.5	9,542.2	49,375.3	2,959,589.2	2,600.6
Benefits	537,591.7	1,566,793.2	664,792.8	9,228.0	48,330.8	2,826,736.5	48.2
Refunds	17,012.2	35,849.1	45,747.1	37.8	633.6	99,279.8	2,552.4
Administration	7,140.3	12,640.6	11,185.2	276.4	410.9	31,653.3	0.0
Other	0.0	417.1	1,502.5	0.0	0.0	1,919.6	0.0
Equity Transfer			(2,526.4)				2,526.4
Ending Net Asset Balance	8,276,661.4	23,315,646.1	10,753,296.9	61,997.8	381,733.6	42,789,335.8	101,943.4
Actuarial Liabilities <sup>3</sup>	12,572,240.1	39,166,697.0	14,915,317.0	177,546.1	937,091.5	67,768,891.8	N/A
Unfunded Accrued Liability	4,295,578.8	15,851,050.9	4,162,020.1	115,548.3	555,357.9	24,979,556.0	N/A
Asset/Liability Ratio	65.8%	59.5%	72.1%	34.9%	40.7%	63.1%	N/A

<sup>1</sup>The Self Managed Plan (SMP) under the State Universities Retirement System is not included in the totals. The SMP is a defined contribution plan and, by definition, is fully funded and does not carry unfunded liability.

<sup>2</sup>Reflects valuation of assets on a market basis as of June 30, 1996, per GASB Statement 25.

<sup>3</sup>Actuarially determined accrued benefit costs.

Note: Numbers may not add due to rounding

## **ADDITIONAL INFORMATION**

The information contained in this Official Statement is subject to change without notice and no implication may or shall be derived there from or from the sale of the Certificates that there has been no change in the affairs of the State or the information contained herein since the dates as of which such information is given. Any statements in this Official Statement involving matters of opinion or estimate, whether or not expressly so stated, are intended as such and not as representations of fact. This Official Statement is not be construed as a contract or agreement between the State and the Purchasers of any of the Certificates.

## **MISCELLANEOUS**

Additional information regarding the Certificates and this Official Statement is available by contacting the Governor's Office of Management and Budget, 108 State Capitol, Springfield, Illinois 62706; telephone: (217) 782-4520.

The State has authorized the distribution of this Official Statement.

## APPENDIX A

### CERTAIN INFORMATION REGARDING THE STATE OF ILLINOIS

#### Economic Data

Illinois is a state of diversified economic strength. Personal income and workforce composition in Illinois are similar to that of the United States as a whole. Measured by per capita personal income, Illinois ranks third among the ten most populous states and thirteenth among all states. Illinois ranks second among all states in total cash receipts from crops, second in feed and grain exports, second in soybean and product exports, fourth in exports of all commodities and ranks among the top states in several measures of manufacturing activity. Chicago serves as the transportation center of the Midwest and the headquarters of many of the nation's major corporations and financial institutions. Table A-1 compares the workforce composition of Illinois to that of the United States as a whole. Table A-2 shows the distribution of Illinois non-agricultural employment by industry sector.

**Table A-1**  
**PAYROLL JOBS BY INDUSTRY<sup>1</sup> – OCTOBER 2006**  
(Thousands)

Industry Employment Sector	Illinois	% of Total	U.S.	% of Total
Natural Resources and Mining	10	0.2%	695	0.5%
Construction	279	4.7%	7,458	5.5%
Information and Financial Activities	531	8.9%	11,430	8.4%
Manufacturing	679	11.4%	14,164	10.4%
Trade, Transportation and Utilities	1,217	20.1%	26,113	19.2%
Professional and Business Services	858	14.4%	17,487	12.9%
Education and Health Services	759	12.8%	17,927	13.2%
Leisure and Hospitality	532	8.9%	13,205	9.7%
Other Services	261	4.4%	5,417	4.0%
Government	843	14.2%	22,122	16.3%
<b>Total</b>	<b>5,970</b>	<b>100.0%</b>	<b>135,844</b>	<b>100.0%</b>

Source: U.S. Department of Labor, Bureau of Labor Statistics, November 2006.

<sup>1</sup> Beginning in March 2003, the basis for industry classification changed from the 1987 Standard Industrial Classification System to the 2002 North American Industry Classification System.

**Table A-2**  
**NON-AGRICULTURAL PAYROLL JOBS BY INDUSTRY**  
**ILLINOIS - 1999 THROUGH OCTOBER 2006**  
(Thousands)

Industry Employment Sector	2002	2003	2004	2005	2006
Total Non-Agricultural Employment	6,107	5,819	5,827	5,931	5,970
Natural Resources and Mining	10	9	9	10	10
Construction	277	270	265	275	279
Manufacturing	860	720	699	688	679
Non-Durable Goods	322	287	276	270	266
Durable Goods	538	433	423	418	413
Trade, Transportation and Utilities	1,296	1,184	1,201	1,223	1,217
Wholesale Trade	323	306	300	304	309
Retail Trade	691	622	641	658	644
Transportation and Utilities	282	256	260	261	264
Information and Financial Activities	557	525	519	524	532
Professional and Business Services	843	784	799	837	858
Education and Health Services	686	723	731	758	759
Leisure and Hospitality	488	497	509	512	532
Other Services	246	250	257	260	261
Government	844	857	838	844	843

Source: U.S. Department of Labor, Bureau of Labor Statistics, November 2006.

## Agriculture

Illinois ranks prominently among states for agricultural activity and exports. Tables A-3 and A-4 summarize key agricultural production statistics including rank among all states for the years 2001 to 2005.

**Table A-3**  
**ILLINOIS CASH RECEIPTS FROM CROPS AND LIVESTOCK**  
(\$ in Millions)

	2001	2002	2003	2004	2005	2005 Rank
Crops	\$5,472	\$6,160	\$6,716	\$6,993	\$6,859	2
Livestock	1,835	1,549	1,798	1,938	1,988	24
Total	\$7,307	\$7,709	\$8,514	\$8,931	\$8,847	6

Source: U.S. Department of Agriculture-Economic Research Service December 2005.

**Table A-4**  
**AGRICULTURAL EXPORTS**  
**Federal Fiscal Year 2005**  
(\$ in Millions)

Agricultural Exports	U.S. Total	Illinois Share	% of U.S.	Rank
All Commodities	\$62,369	\$3,282	5.3%	4
Feed Grain and Products	6,944	971	13.9%	2
Soybeans and Products	8,843	1,272	14.4%	2

Source: U.S. Department of Agriculture-Economic Research Service December 2005.

## Contract Construction

Contracts for future construction in Illinois averaged \$16.9 billion annually during the period 1994 through 2005 and totaled \$24.3 billion in 2005. During the period 1994 through 2005, building permits issued for residential construction averaged 54,400 annually, with an average annual valuation of \$7 billion. Table A-5 presents annual data on contracts for future construction and residential building activity.

**Table A-5**  
**CONTRACTS FOR FUTURE CONSTRUCTION AND RESIDENTIAL BUILDING**  
(Valuations in \$ Millions)

Year	Future Contracts for Residential, Non-residential and Non-building Construction <sup>1</sup>	Residential Building Activity (Privately-Owned Housing Units) <sup>2</sup>	
	Valuation	Permits	Valuation
1994	\$12,008	49,290	\$5,012
1995	11,726	47,467	4,844
1996	12,667	49,592	5,199
1997	12,703	46,323	5,087
1998	15,000	47,984	5,618
1999	16,450	53,974	6,538
2000	16,945	51,944	6,528
2001	19,393	54,839	7,141
2002	20,653	60,971	8,546
2003	19,033	61,296	9,106
2004	21,823	62,268	9,551
2005	24,300	66,942	10,960

<sup>1</sup> Dodge Division, McGraw Hill Information System Co.

<sup>2</sup> U.S. Census Bureau, Housing Units Authorized by Building Permits: Annual, various issues.

## Financial Institutions

Illinois serves as the financial center of the Midwest. The State ranks fourth among all states in total assets for commercial banks. As of September 30, 2006, there were 603 commercial and savings banks in Illinois with total assets of \$329 billion. Additionally, as of September 30, 2006, there were 55 OTS-regulated and FDIC-insured thrift institutions in Illinois with total assets of \$35.6 billion.

The top 5 largest banks listing Illinois headquarters are LaSalle National Bank, The Northern Trust Company, Harris Bank, National City Bank of the Midwest and Corus Bank. LaSalle National Bank (owned by ABN AMRO) with \$71 billion in assets maintains North American headquarters in Chicago. The Northern Trust Company, a domestically owned banking corporation with \$47 billion in assets maintains its North American headquarters in Chicago. Harris Bank (owned by Bank of Montreal) with \$41 billion in assets maintains North American headquarters in Chicago. National City Bank of the Midwest has \$26 billion in assets. Corus Bank has \$9 billion in assets. Together, these banks have more than \$193 billion in assets.

Source: Federal Deposit Insurance Corporation and Office of Thrift Supervision, January 2007

## Personal Income

Per capita income in Illinois is greater than the average in both the United States and the Great Lakes Region. Table A-6 presents personal income data, and Table A-7 presents per capita income comparisons.

**Table A-6**  
**PERSONAL INCOME**  
(\$ in Billions)

	<b>1990</b>	<b>2000</b>	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>
Illinois	\$238	\$400	\$410.3	\$416.0	\$437.1	\$411.3	\$461.0	\$492.3
United States	4,886	8,442	8,703.0	8,900.0	9,380.5	9,705.5	10,251.6	\$10,882.8

**Table A-7**  
**PER CAPITA PERSONAL INCOME**  
(\$ in Billions)

	<b>1990</b>	<b>2000</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2004</b>	<b>2005</b>	<b>Rank</b>
Illinois	\$20,824	\$32,187	\$33,053	\$33,205	\$34,721	\$36,120	\$36,264	13
United States	19,477	29,847	30,906	31,459	33,050	34,586	34,586	--
Ten Most Populous States:								
New Jersey	\$17,421	\$28,313	\$29,039	\$40,002	\$41,626	\$43,771	\$43,822	1
New York	21,638	32,466	32,989	32,296	38,264	40,507	40,072	2
California	24,572	38,372	39,461	33,403	35,219	35,612	36,890	3
<b>Illinois</b>	<b>20,824</b>	<b>32,187</b>	<b>33,053</b>	<b>33,205</b>	<b>34,721</b>	<b>36,120</b>	<b>36,264</b>	<b>4</b>
Florida	19,867	29,697	31,116	29,972	31,469	33,219	34,409	5
Pennsylvania	18,922	29,533	29,816	31,706	33,312	34,897	34,848	6
Michigan	18,743	28,208	29,195	31,196	32,079	33,116	32,735	7
Texas	23,523	34,900	35,805	29,076	30,732	32,462	32,604	8
Ohio	19,564	28,511	29,758	29,953	31,161	32,478	31,867	8
Georgia	17,603	27,989	28,821	29,259	29,782	31,121	31,191	10
Great Lakes States:								
<b>Illinois</b>	<b>\$20,824</b>	<b>\$32,187</b>	<b>\$33,053</b>	<b>\$33,205</b>	<b>\$34,721</b>	<b>\$36,120</b>	<b>\$36,264</b>	<b>1</b>
Wisconsin	18,072	28,573	30,050	30,723	32,166	33,656	32,251	2
Michigan	18,743	28,208	29,195	31,196	32,079	33,116	32,735	3
Ohio	19,564	28,511	29,247	29,953	31,161	32,478	31,867	4
Indiana	17,491	27,134	28,032	28,797	30,204	31,276	31,150	5
Average	18,599	27,951	28,825	29,982	31,848	32,290	31,197	

Source: U.S. Department of Commerce, Bureau of Economic Analysis, September 2006

## Employment

According to the Illinois Department of Employment Security, the aggregate unemployment rate for the State of Illinois as of December 2006 is 4.1%.

**Table A-8**  
**NUMBER OF UNEMPLOYED**

	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006<sup>1</sup></b>
United States	6,801,000	8,338,000	8,774,000	8,149,000	7,591,000	7,001,000
Illinois	384,644	419,751	421,431	384,305	354,008	269,922
Bloomington-Normal MSA	2,142	2,522	2,663	3,273	3,101	2,317
Champaign-Urbana MSA	3,242	3,893	4,095	4,205	4,322	3,521
Chicago PMSA	260,545	317,101	317,912	298,363	278,645	180,487
Quad Cities Region <sup>2</sup>	7,515	6,123	6,478	5,644	5,258	5,013
Decatur MSA	3,846	4,570	4,183	3,773	3,240	2,922
Kankakee MSA	2,898	3,718	4,072	4,341	3,241	2,415
Peoria-Pekin MSA	11,000	10,209	10,670	9,870	8,559	6,542
Rockford MSA	11,024	13,398	14,742	12,605	10,536	7,367
Springfield MSA	4,028	4,892	5,570	5,779	4,942	4,048
St. Louis MSA, IL portion	17,713	19,660	21,154	21,888	18,051	16,902

Source: U.S. Department of Labor, Bureau of Labor Statistics, November 2006

<sup>1</sup> Most recently available number of unemployed as of November 2006

<sup>2</sup> Quad Cities Region includes the Illinois portions of Davenport, Moline and Rock Island MSA

**Table A-9**  
**UNEMPLOYMENT RATE (%)**

	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006<sup>1</sup></b>
United States	4.7	5.8	6.0	5.5	5.1	4.6
Illinois	6.0	6.6	6.6	6.0	5.5	4.1
Bloomington-Normal MSA	2.3	2.7	2.9	3.6	3.4	2.5
Champaign-Urbana MSA	2.8	3.4	3.6	3.8	3.5	2.8
Chicago PMSA	5.5	6.7	6.8	6.4	5.9	3.7
Quad Cities Region <sup>2</sup>	6.7	5.6	5.9	5.0	4.5	4.2
Decatur MSA	6.1	8.1	7.6	6.9	5.9	4.2
Kankakee MSA	5.6	7.2	7.9	8.3	6.0	4.4
Peoria-Pekin MSA	4.5	5.4	5.7	5.2	4.4	3.3
Rockford MSA	6.5	8.0	8.8	8.4	6.3	4.3
Springfield MSA	3.8	4.6	5.4	5.5	4.3	3.5
St. Louis MSA, IL portion	5.6	6.2	6.7	6.8	5.2	4.8

Source: U.S. Department of Labor, Bureau of Labor Statistics, November 2006

<sup>1</sup> Most recently available data as of November 2006

<sup>2</sup> Quad Cities region includes the Illinois portions of Davenport, Moline and Rock Island MSA

## Population

Illinois is the nation's fifth most populous state. The population of the State of Illinois is estimated to be approximately 12.63 million according to the U.S Bureau of the Census for calendar year 2005.

**Table A-10**  
**POPULATION**  
**ILLINOIS AND SELECTED METROPOLITAN STATISTICAL AREAS**

	<b>1980</b>	<b>1990</b>	<b>2000</b>
Illinois	11,427,409	11,430,602	12,419,293
Chicago CMSA (IL Part)	7,348,874	7,507,113	8,272,768
St. Louis MSA (IL Part)	588,464	588,995	599,845
Rockford MSA	325,852	329,626	371,236
Peoria MSA	365,864	339,172	347,387
Springfield MSA	187,770	189,550	201,437
Champaign-Urbana MSA	168,392	173,025	179,669

Source: U.S. Bureau of the Census. (Population data for 1980 and 1990 reflect Metropolitan Statistical Area definitions as of June 30, 1993.)

## Organization

The State is formally organized according to executive, legislative and judicial functions. The Governor is the chief executive of the State and is generally responsible for the administration of the government, exclusive of the offices of other constitutionally-elected officials. The other elected officials of the executive branch include the Lieutenant Governor, the Attorney General, the Secretary of State, the Comptroller and the Treasurer.

The Illinois Constitution provides that all elected officials of the Executive Branch of the State Government hold office for four-year terms. Pursuant to the Illinois Constitution, these officials were elected at a general election in November 2002 and took office January 13, 2003.

The legislative power of the State is vested in the General Assembly, which is composed of the Senate and the House of Representatives. Both the Senate and the House meet in annual sessions to enact, amend or repeal laws and to adopt appropriation bills.

The judicial branch is composed of the Supreme Court, the Appellate Courts and the Circuit Courts.

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## APPENDIX B

### PROPOSED FORM OF OPINION OF BOND COUNSEL

February \_\_, 2007

State of Illinois  
State Capitol  
Springfield, Illinois

Re: \$900,000,000 State of Illinois General Obligation Certificates of February, 2007

Ladies and Gentlemen:

We hereby certify that we have examined a certified copy of the proceedings of the Governor of the State of Illinois (the "State"), the Comptroller of the State and the Treasurer of the State authorizing the issue by the State of its fully registered \$900,000,000 aggregate principal amount General Obligation Certificates of February, 2007 (the "*Certificates*"). The Certificates are authorized and issued pursuant to Section 9(c) of Article IX of the Constitution of the State and the Short Term Borrowing Act, as amended (the "*Act*"), of the State. The Certificates are dated the date hereof, and mature on the date and are issued in the aggregate principal amounts set forth below:

<u>Issuance</u>	<u>Maturity</u>	<u>Amount</u>
February 7, 2007	June 7, 2007	\$900,000,000

The Certificates are not subject to redemption prior to maturity.

We are of the opinion that such proceedings show lawful authority for said issue under the laws of the State now in force.

We further certify that we have examined the form of Certificate prescribed for said issue and find the same in due form of law, and in our opinion the Certificates, to the amount named, are valid and legally binding obligations of the State in accordance with their terms, except to the extent that the enforcement thereof may be limited by bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally and by the availability of equitable remedies.

We are further of the opinion that the Act constitutes an appropriation out of any moneys in the State Treasury of an amount sufficient to pay the principal of and interest on the Certificates as the same shall become due and payable; and the Governor, the Comptroller and the Treasurer of the State are authorized to order the transfer of any moneys in the State Treasury into the General Obligation Bond Retirement and Interest Fund of the State to provide for the payment of the Certificates.

Subject to the condition that the State comply with certain covenants made to satisfy pertinent requirements of the Internal Revenue Code of 1986, as amended (the "*Code*"), under present laws interest on the Certificates is not includible in gross income of the owners thereof for federal income tax purposes and is not included as an item of tax preference in computing the alternative minimum tax for individuals and corporations. Such Interest is taken into account, however, in computing an adjustment used in determining the federal alternative minimum tax for certain corporations. Failure by the State to comply with such covenants could cause the interest on the Certificates to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Certificates. Ownership of the Certificates may result in other federal income tax consequences to taxpayers, and we express no opinion regarding any such collateral consequences arising with respect to the Certificates. In rendering this opinion, we have relied upon certificates of the State with respect to certain material facts solely within the State's knowledge relating to the property financed with the proceeds of the Certificates and the application of the proceeds of the Certificates.

Our opinion represents our legal judgment based upon our review of the law and the facts that we deem relevant to render such opinion, and is not a guarantee of a result. This opinion is given as of the date hereof and we assume no

obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention or any changes in law that may hereafter occur.

Interest on the Certificates is not exempt from present Illinois income taxes.

Very truly yours,

## APPENDIX C

### GLOBAL BOOK-ENTRY SYSTEM

*The information under this caption concerning DTC and DTC's book-entry system is based solely on information provided by DTC. Accordingly, no representation is made by the State, the Bond Registrar or the Underwriters as to the completeness or accuracy of such information, or as to the absence of changes in such information subsequent to the date hereof.*

The Depository Trust Company, New York, New York (“DTC”), will act as securities depository for the Certificates. The Certificates will be issued as fully registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully registered certificate will be issued for each maturity of the Certificates, each in the aggregate principal amount of such maturity and will be deposited with DTC. So long as Cede & Co. is the registered owner of the Certificates, as DTC’s partnership nominee, reference herein to the Holders or registered owners of the Certificates shall mean Cede & Co. and shall not mean the beneficial owners of the Certificates.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 2.2 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC, in turn, is owned by a number of Direct Participants of DTC and by Members of the National Securities Clearing Corporation, Fixed Income Clearing Corporation, and Emerging Markets Clearing Corporation (NSCC, FICC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has Standard & Poor’s highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of Certificates under the DTC system must be made by or through Direct Participants, which will receive a credit for the Certificates on DTC’s records. The ownership interest of each actual purchaser of the Certificates (“Beneficial Owner”) is in turn recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participants through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Certificates are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of the Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Certificates, except in the event that use of the book-entry system for the Certificates is discontinued.

To facilitate subsequent transfers, all Certificates deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. The deposit of the Certificates with DTC and their registration in the name of Cede & Co. or such other nominee effect no change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Certificates; DTC's records reflect only the identity of the Direct Participants to whose accounts the Certificates are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants and by Direct Participants and Indirect Participants to Beneficial Owners of the Certificates will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the Certificates may wish to take certain steps to augment transmission to them of

notices of significant events with respect to the Certificates, such as redemptions, defaults and proposed amendments to the security documents. For example, Beneficial Owners of the Certificates may wish to ascertain that the nominee holding the Certificates for their benefit has agreed to obtain and transmit notices to Beneficial Owners, in the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of the notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Certificates within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Certificates unless authorized by a Direct Participant in accordance with DTC's procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the State as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Certificates are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Certificates will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from the State or the Trustee, as bond registrar and paying agent for the Certificates (the "Bond Registrar") on each payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Direct and Indirect Participants and not of DTC (nor its nominee), the State or the Bond Registrar, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC, is the responsibility of the State or the Bond Registrar, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of the Direct and the Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Certificates at any time by giving reasonable notice to the State and the Bond Registrar. Under such circumstances, in the event that a successor securities depository is not obtained, Series June 2006 Bond certificates are required to be printed and delivered.

The State may also decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Series June 2006 Bond certificates are required to be printed and delivered to DTC.

The State and the Bond Registrar cannot and do not give any assurances that DTC, the Direct Participants or the Indirect Participants, will distribute to the Beneficial Owners of the Certificates (a) payments of principal of, premium, if any, or interest on the Certificates, (b) confirmations of their ownership interests in the Certificates, or (c) redemption or other notices sent to DTC or Cede & Co., its partnership nominee, as the registered owner of the Certificates, or that they will do so on a timely basis or that DTC, the Direct Participants or the Indirect Participants, will serve and act in the manner described in this Official Statement. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the State believes to be reliable, but the State takes no responsibility for the accuracy thereof.

Neither the State nor the Bond Registrar will have any responsibility or obligations to the Direct Participants, Indirect Participants or the Beneficial Owners with respect to (1) the accuracy of any records maintained by DTC or any Direct Participant or Indirect Participant; (2) the payment by DTC or any Direct Participant or Indirect Participant of any amount due to any Beneficial Owner in respect of the principal amount of or redemption price or interest on the Certificates; (3) the delivery by DTC or any Direct Participant or Indirect Participant of any notice to any Beneficial Owner that is required or permitted to be given to Holders under the terms of the Trust Indenture; (4) the selection of the Beneficial Owners to receive payment in the event of any partial redemption of the Certificates; or (5) any consent given or other action taken by DTC as Holder.

## **APPENDIX D**

### **LIMITED CONTINUING DISCLOSURE UNDERTAKING**

The following is a summary of certain provisions of the Undertaking of the State and does not purport to be complete. The statements made under in this Appendix D are subject to the detailed provisions of the Undertaking, a copy of which is available upon request from the GOMB.

### **MATERIAL EVENTS DISCLOSURE**

The State covenants that it will disseminate to each Nationally Recognized Municipal Securities Information Repository (a “*NRMSIR*”) then recognized by the SEC for purposes of the Rule or to the Municipal Securities Rulemaking Board (the “*MSRB*”) and to the repository, if any, designated by the State as the state depository (the “*SID*”) in a timely manner the disclosure of the occurrence of an Event (as described below) with respect to the Certificates that is material, as materiality is interpreted under the Securities Exchange Act of 1934, as amended. The “Events”, certain of which may not be applicable to the Certificates, are:

- principal and interest payment delinquencies;
- non-payment related defaults;
- unscheduled draws on debt service reserves reflecting financial difficulties;
- unscheduled draws on credit enhancements reflecting financial difficulties;
- substitution of credit or liquidity providers, or their failure to perform;
- adverse tax opinions or events affecting the tax-exempt status of the security;
- modifications to the rights of security holders;
- bond calls;
- defeasances;
- release, substitution or sale of property securing repayment of the securities; and
- rating changes.

### **CONSEQUENCES OF FAILURE OF THE STATE TO PROVIDE INFORMATION**

If the State fails to comply with any provision of the Undertaking, the beneficial owner of any Bond may seek mandamus or specific performance by court order, to cause the State to comply with its obligations under the Undertaking. A default under the Undertaking shall not be deemed a default under the Certificate Order, and the sole remedy under the Undertaking in the event of any failure of the State to comply with the Undertaking shall be an action to compel performance.

### **AMENDMENT; WAIVER**

Notwithstanding any other provision of the Undertaking, the State by a duly enacted order authorizing such amendment or waiver, may amend the Undertaking, and any provision of the Undertaking may be waived, if:

- (a) The amendment or the waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the State, or type of business conducted;
- (b) The Undertaking, as amended, or the provision, as waived, would have complied with the requirements of the Rule at the time of the primary offering, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
- (c) The amendment or waiver does not materially impair the interests of the beneficial owners of the Certificates, as determined by a party unaffiliated with the State (such as bond counsel).

### **TERMINATION OF UNDERTAKING**

The Undertaking shall be terminated if the State no longer has any legal liability for any obligation on or relating to repayment of the Certificates under the Certificate Order. The State shall give timely notice to each NRMSIR or to the MSRB and to the SID, if any, if there is such a termination.

## **ADDITIONAL INFORMATION**

Nothing in the Undertaking will be deemed to prevent the State from disseminating any other information, using the means of dissemination set forth in the Undertaking or any other means of communication, or including any other information in any Annual Financial Information or Audited Financial Statements or notice of occurrence of a material Event, in addition to that which is required by the Undertaking. If the State chooses to include any information from any document or notice of occurrence of a material Event in addition to that which is specifically required by the Undertaking, the State will have no obligation under the Undertaking to update such information or include it in any future disclosure or notice of occurrence of a material Event.

## **DISSEMINATION AGENT**

The State may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under the Undertaking, and may discharge any such Agent, with or without appointing a successor Dissemination Agent.





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